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NOTICE

OF

MEETING



HEALTH AND WELLBEING BOARD

will meet on

MONDAY, 12TH FEBRUARY, 2018

At 6.30 pm

in the

COUNCIL CHAMBER - TOWN HALL, MAIDENHEAD,

TO: MEMBERS OF THE HEALTH AND WELLBEING BOARD

COUNCILLOR DAVID COPPINGER (CHAIRMAN), DR ADRIAN HAYTER (VICE-CHAIRMAN), COUNCILLOR NATASHA AIREY, COUNCILLOR STUART CARROLL, ALISON ALEXANDER, HILARY HALL, LISE LLEWELLYN, JOHN LISLE, KEVIN MCDANIEL, ANGELA MORRIS, JACKIE MCGLYNN (NHS BRACKNELL AND ASCOT CCG), MARK SANDERS (HEALTHWATCH BRACKNELL FOREST), TERESA SALAMIORU (RBWM), FIONA SLEVIN-BROWN AND DR WILLIAM TONG

Karen Shepherd Service Lead Democratic Services Issued: 2 February 2018

Members of the Press and Public are welcome to attend Part I of this meeting. The agenda is available on the Council's web site at www.rbwm.gov.uk or contact the Panel Administrator Wendy Binmore

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<u>AGENDA</u>

<u>PART I</u>

<u>ITEM</u>	SUBJECT	PERSON	TIMING	PAGE NO
1.	APOLOGIES FOR ABSENCE			
	To receive apologies for absence.			
2.	DECLARATIONS OF INTEREST			5 - 6
	To receive any Declarations of Interest.			
3.	MINUTES			7 - 12
	To confirm the Part I minutes of the previous meeting.			
4.	CO-OPTION OF MR MATTHEW BARBER, DEPUTY POLICE & CRIME COMMISSIONER FOR THE THAMES VALLEY AREA			
	To consider and approve the co-option to the Health and wellbeing Board of Cllr Matthew Barber, Deputy Police & Crime Commissioner for the Thames Valley Area.			
5.	PRESENTATION ON THE SEND INSPECTION UPDATE			13 - 112
	To receive the above presentation on behalf of the Local Authority, Health, Schools and PaCIP leading to round the table discussion.			
6.	FUTURE MEETING DATES			
	Future meeting dates:			
	> 13 March 2018.			

<u>ITEM</u>	SUBJECT	PERSON	TIMING	PAGE NO	



Agenda Item 2

MEMBERS' GUIDE TO DECLARING INTERESTS IN MEETINGS

Disclosure at Meetings

If a Member has not disclosed an interest in their Register of Interests, they **must make** the declaration of interest at the beginning of the meeting, or as soon as they are aware that they have a DPI or Prejudicial Interest. If a Member has already disclosed the interest in their Register of Interests they are still required to disclose this in the meeting if it relates to the matter being discussed.

A member with a DPI or Prejudicial Interest may make representations at the start of the item but must not take part in the discussion or vote at a meeting. The speaking time allocated for Members to make representations is at the discretion of the Chairman of the meeting. In order to avoid any accusations of taking part in the discussion or vote, after speaking, Members should move away from the panel table to a public area or, if they wish, leave the room. If the interest declared has not been entered on to a Members' Register of Interests, they must notify the Monitoring Officer in writing within the next 28 days following the meeting.

Disclosable Pecuniary Interests (DPIs) (relating to the Member or their partner) include:

- Any employment, office, trade, profession or vocation carried on for profit or gain.
- Any payment or provision of any other financial benefit made in respect of any expenses occurred in carrying out member duties or election expenses.
- Any contract under which goods and services are to be provided/works to be executed which has not been fully discharged.
- Any beneficial interest in land within the area of the relevant authority.
- Any licence to occupy land in the area of the relevant authority for a month or longer.
- Any tenancy where the landlord is the relevant authority, and the tenant is a body in which the relevant person has a beneficial interest.
- Any beneficial interest in securities of a body where:
 - a) that body has a piece of business or land in the area of the relevant authority, and
 - b) either (i) the total nominal value of the securities exceeds £25,000 or one hundredth of the total issued share capital of that body \underline{or} (ii) the total nominal value of the shares of any one class belonging to the relevant person exceeds one hundredth of the total issued share capital of that class.

Any Member who is unsure if their interest falls within any of the above legal definitions should seek advice from the Monitoring Officer in advance of the meeting.

A Member with a DPI should state in the meeting: 'I declare a Disclosable Pecuniary Interest in item x because xxx. As soon as we come to that item, I will leave the room/ move to the public area for the entire duration of the discussion and not take part in the vote.'

Or, if making representations on the item: 'I declare a Disclosable Pecuniary Interest in item x because xxx. As soon as we come to that item, I will make representations, then I will leave the room/ move to the public area for the entire duration of the discussion and not take part in the vote.'

Prejudicial Interests

Any interest which a reasonable, fair minded and informed member of the public would reasonably believe is so significant that it harms or impairs the Member's ability to judge the public interest in the item, i.e. a Member's decision making is influenced by their interest so that they are not able to impartially consider relevant issues.

A Member with a Prejudicial interest should state in the meeting: 'I declare a Prejudicial Interest in item x because xxx. As soon as we come to that item, I will leave the room/ move to the public area for the entire duration of the discussion and not take part in the vote.'

Or, if making representations in the item: 'I declare a Prejudicial Interest in item x because xxx. As soon as we come to that item, I will make representations, then I will leave the room/ move to the public area for the entire duration of the discussion and not take part in the vote.'

Personal interests

Any other connection or association which a member of the public may reasonably think may influence a Member when making a decision on council matters.

Members with a Personal Interest should state at the meeting: 'I wish to declare a Personal Interest in item x because xxx'. As this is a Personal Interest only, I will take part in the discussion and vote on the matter.

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HEALTH AND WELLBEING BOARD COUNCIL CHAMBER - TOWN HALL, MAIDENHEAD AT 3.00 PM

07 November 2017

PRESENT: Councillor David Coppinger (Chairman), Dr Adrian Hayter (Vice-Chairman), Councillor Natasha Airey, John Lisle (Accounctable Officer for East Berks CCG's), Jackie McGlynn (NHS Bracknell and Ascot CCG) and Mark Sanders (HealthWatch Bracknell Forest).

Officers: Alison Alexander, Hilary Hall, Shilpa Manek, Kevin McDaniel, Angela Morris, Teresa Salami-Oru, Sian Smith.

External Speakers: Paul Samuels (Trustee of Men's Matters), Helen Single (Associate Director for Strategy & Planning and Bracknell & Ascot CCG) and Annie Steele (Deputy Director of Operations Cranstoun).

PARTI

109/15 APOLOGIES FOR ABSENCE

Apologies for Absence were received from Councillor Stuart Carroll.

110/15 DECLARATIONS OF INTEREST

Dr Adrian Hayter and Dr Jackie McGlynn declared a personal interest as they have GP practices in Old Windsor and Ascot, both of which are part of the Sustainability and Transformation area affected by the Sustainability and Transformation Plan

111/15 MINUTES

RESOLVED That: the minutes of the meeting held on 8 August 2018 were agreed and signed as a true and accurate record after the following changes:

Page 10 – 107/15 JOINT HEALTH AND WELLBEING STRATEGY SCORECARD

The Public Health Consultant/Service Leader informed members that the scorecard had been developed alongside the Joint Health and Wellbeing Strategy in order to give a clear idea of performance and impact on services. Members were told that the scorecard covered 12 priority topic areas encompassed by four overarching themes, and would be reported on annually in line with published outcome data. A report, reporting on outputs, would be produced mid year.

The scorecard had been colour coded in order to make it simpler to understand. Members were reminded that the scorecard included in the agenda was a draft and contained out of date data. The Chairman requested that the scorecard be made bigger.

The Public Health Consultant/Service Leader stated the mid-year report would give a better indication of performance than a quarterly review as the information contained within the report would cover a longer time period.

Members were shown a short video of the Council's Health and Wellbeing Strategy, which outlined the work the Council had undertaken and its achievements since being launched.

Page 11 - 108/15 QUESTIONS FROM THE PUBLIC

The Board was asked about the possibility of arranging annual health checks for adults with autism but not a learning disability. It was explained that many had communication difficulties, but this not qualify as a learning disability and therefore they were not eligible for an annual check up. The Public Health Consultant/Service Leader said that the Royal Borough delivered a health check programme in line with the national programme. The programme was available to all adults aged between 40-74 years including those with Autism or Asperger's in the same age range. The aim of the programme was to identify the early signs of stroke, kidney disease, heart disease, type 2 diabetes and dementia. The Public Health Consultant/Service Leader said the Council would work with colleagues in Primary Care to make sure that reasonable adjustments could be made.

Members were given a case study example of a negative experience at a GP surgery for a patient with Asperger's. Dr Jackie McGlynn informed members that trial work had been carried out in Slough to look at improving the case management needs of people with complex needs, particularly as a ten minute GP consultation was often not long enough. She informed members that the outcome of the trial had been positive.

Members were asked to clarify how the Autism Board would fit in with the proposed board structure. The Public Health Consultant/Service Leader said meetings were still to take place with relevant stakeholders to establish the structure.

The Chairman confirmed to members that the date of the next meeting would be November 7th

112/15 UPDATE ON THE SUSTAINABILITY AND TRANSFORMATION PLAN (STP)

John Lisle, Accountable Officer CCGs, updated the Board on the Sustainability and Transformation Plan (STP).

Points covered by John Lisle included:

- The 2017/18 funding had been achieved.
- The local draft plan and Memorandum of Understanding, including the principles and operating systems, were agreed on 15 November 2017.
- All items had been cleared for the STP to become an Accountable Care System (ACS).
- The A & E departments were operating well, as was the discharge system.
- The Flu vaccination was going well.

The Chairman informed the Board that the Health and Wellbeing Board Alliance Group, which was a sub group of the STP comprising elected members, met monthly. The Chairman and Vice Chairman of Frimley Park had now discussed the Heatherwood proposal with residents. The Secretary of State would normally call in planning applications that were due to be on green belt land. In the case of Heatherwood Hospital, they had decided not to call in so it was now going ahead.

The Public Health Consultant/Service Leader informed the Board that Public Health in the borough was supporting the flu vaccination scheme. A total of 140 vouchers had already been given out and the borough was actively promoting the flu campaign.

The Managing Director suggested that all Health and Wellbeing Boards needed to work closely with the STP to deliver the outcomes.

This was Unanimously Agreed by the Board.

Mark Sanders expressed concern about the lack of communication from STP. The need for better, more accessible communication for the public was required.

113/15 UPDATE ON THE BETTER CARE FUND (BCF)

The Deputy Director Strategy and Commissioning I updated the Board on the Better Care Fund.

The points highlighted included:

- The plan for 2017-2019 was submitted on 11 September 2017 and had been formally signed off by NHS England.
- The latest figures for the four main BCF metrics were on track.
- There were a variety of projects ongoing and planned to deliver the targets.

Adrian Hayter commented that Bracknell Forest had been inspected by the Care Quality Commission on its delayed transfers of care performance and there may be some learning points from it. The Deputy Director advised that the report was awaited and when it was available, any learning points would be taken on board.

It was agreed that performance against the BCF metrics would continue to be a standing item for the Board.

114/15 JOINT HEALTH AND WELLBEING STRATEGY PRIORITY 7 - SUPPORT ADULTS AND CHILDREN WITH MENTAL HEALTH NEEDS

This item was deferred to the next meeting.

115/15 <u>JOINT HEALTH AND WELLBEING STRATEGY PRIORITY 7 - SUPPORT ADULTS</u> AND CHILDREN WITH MENTAL HEALTH NEEDS

The Public Health Consultant/Service Leader, updated the Board on the Joint Health and Wellbeing Strategy Priority 7, Support adults and children with mental health needs.

Points highlighted included:

- This was a cross-borough approach and the vision was there was no public health without mental health.
- The Royal Borough's Year of Mental Health action plan was on track and aligned with the Brighter Berkshire initiative.
- RBWM had been nominated for the Thames Valley Business Awards.

The Chairman highlighted that the Prime Minister was very much behind the promotion of mental health.

The Managing Director asked about the impact of all the work done, to date. The Public Health Consultant/Service Leader informed the Board that in-house, managers felt more confident discussing mental health and that a formal evaluation was being carried out. Mental health was also more recognised in the community and the key tool being used was the

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Brighter Berkshire website. The Recovery College had been launched on 13 October 2017 and this was a key element for supporting residents..

The Managing Director asked what had been done at schools to date and what was planned. The Public Health Consultant/Service Leader informed the Board that two mental health training sessions had been carried out in schools, Desborough and Newlands.. Further work with both primary and secondary schools would be rolled out from January 2018.

Other points discussed included:

- The little blue book given to schools was very effective.
- The lessons learnt with children showed that we needed to be more proactive. A
 digital approach and more improved PHE systems were being worked on.
- Social prescribing was a key support in this area.

116/15 JOINT HEALTH AND WELLBEING STRATEGY PRIORITY 7 - SUPPORT ADULTS AND CHILDREN WITH MENTAL HEALTH NEEDS

Suicide Prevention

The Senior Public Health Commissioning Officer gave a presentation on a partnership approach to suicide prevention. She went through the Berkshire statistics, the priority areas of the Berkshire Suicide Prevention Strategy, and explained that suicide had now been added to the RBWM service guide of services.

The Senior Public Health Commissioning Officer informed the Board that in 2015-16, there had been 11 suicides. A lot of work was being carried out with Network Rail, Samaritans and CrossRail to reduce the number of suicides. However, it was noted that the majority of suicides happen in the home and loneliness was a major cause.

Paul Samuels, Trustee of Men's Matters, gave a presentation on Men's Matters. Paul Samuels informed the Board about the background to the charity, the work it did and the awards that it had achieved.

Paul Samuels informed the Board that two studies had been commissioned by the National Lottery. Men's Matters had a broader remit than mental health and it was recognised that more work was required in this area, particularly to support men.

Dr Adrian Hayter pointed out that the various elements needed to be linked in order to identify vulnerable people most at risk and provide better training for GPs.

The Director of Children's Services asked if Men's Matters could be promoted at the Job Centre, and the Senior Public Health Commissioning Officer agreed to take this forward.

117/15 JOINT HEALTH AND WELLBEING STRATEGY PRIORITY 2 - LOWER RISKY LEVELS OF ALCOHOL INTAKE

Annie Steele, Deputy Director of Operations Cranstoun gave a presentation on the delivery of Resilience (Drug and Alcohol Service). Annie Steele gave the definition for Resilience, a service focussed on supporting people to develop their resilience, so they have the capacity to recover quickly from difficulties.

Annie Steele spoke about the local vision and what the requirements were of Resilience, offering access to all, especially priority groups such as parents with safeguarding issues, users with mental health conditions, pregnant women and high risk/dependent alcohol and drug users.

Annie Steele highlighted the achievements so far and went through a few real life case studies.

Other points raised included:

- The focus was on prevention, early intervention, treatment and support.
- Motivational techniques were used.
- A community nurse would also soon be available.
- There are groups in Ascot, using peer mentors to assist others, working with partners to work differently and remove barriers.

118/15 <u>JOINT HEALTH AND WELLBEING STRATEGY INTERIM UPDATE ON</u> PERFORMANCE

The Public Health Consultant/Service Leader informed the Board that all 12 priorities were on target. Aspects of priorities two, three and seven had been completed. For example commissioning of the drug & alcohol service, refresh of the dementia policy and launching of the recovery/opportunity college. The Stop Smoking Service had been redesigned, widening the scope and accepting GP referrals. Provisional figures to date suggested that there had been 110 quits, which was above target. Priority One was being worked on now, healthy weight in adults and children.

119/15 REFRESH OF CLINICAL COMMISSIONING GROUP OPERATING PLAN

Helen Single, Associate Director Strategy & Planning and Bracknell & Ascot CCG updated the Board on the CCG Operational plan.

Key areas identified in the plan included:

- Working with schools to ensure that the SEND provision was consistent for all families and children.
- Looking across all three CCG's, addressing workforce issues and GP transformation.
- Providing seven day GP access in the borough, in order to better meet resident needs, including spending more time with vulnerable patients.
- Streamlined access to services not provided in GP surgeries, such as physiotherapy.
- Improving technology, including online appointments.

120/15 PHARMACEUTICAL NEEDS ANALYSIS UPDATE

The Public Health Consultant/Service Leader updated the Board on the Pharmaceutical Needs Analysis. This was last published in 2015 and the new one would be published on 31 March 2018. It would be uploaded onto the RBWM website for a sixty day consultation with the final strategy to be signed off at the Board meeting on 13 March 2018.

121/15 QUESTIONS FROM THE PUBLIC

No Questions.

122/15 FUTURE MEETING DATES

Board Members noted the date of the next meeting – 13 March 2018.

Mark Sanders asked to be added to the distribution lists for all publications that go on the website. He noted that it is difficult to engage with residents due to lack of information. Mark Sanders reported that WAM HealthWatch has a bus that it uses to promote information and engage with residents. He asked the Board for help with finding places where it can be parked in order to meet with residents.

The Chairman suggested that the Managing Director put the town managers in touch with Mark Sanders. The Public Health Consultant/Service Leader commented that there were many opportunities for using the bus and she would liaise direct with Mark Sanders.

The Public Health Consultant/Service Leader updated the Board on the review of partnership boards and indicated that she would be emailing Board members seeking nominations for the new Boards.

Movember was also discussed, with the focus being on mental and physical health.

The meeting, which began at 3.00 pm, ended at 4.40 pm

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	CHAIRMAN
	DATE

Agenda Item 5

WOSA Steering Board -Chairs report Number 1 January 2018

Please can I introduce myself, I am Sarah Bellars, Director of Nursing for the Clinical Commissioning Groups (CCG's) in East Berkshire, I have been appointed as the chair of the area's WSOA implementation steering board. I have committed to producing a Chairs report following each steering board meeting during 2018.

Between 3 July 2017 and 7 July 2017, Ofsted and the Care Quality Commission (CQC) conducted a joint inspection of Education, Social care and Health services within the Royal Borough of Windsor and Maidenhead (RBWM) local area to judge its effectiveness in implementing the special educational needs and disability (SEND) reforms set out in the Children and Families Act 2014. As a result of the findings of the inspection, Her Majesty's Chief Inspector (HMCI) determined that a Written Statement of Action (WSOA) is required to address eight areas of significant weakness in the local area's practice

The Council and the CCG were jointly responsible for submitting the written statement, which has been produced in conjunction with Parents and Carers in Partnership (PaCiP).

The Written Statement of Action to Ofsted was required to explain how the local area will tackle the following areas of significant weakness:

- tardiness and delay in establishing strategies to implement the reforms effectively
- the lack of leadership capacity across local area services, such as the time given to the role of the Designated Clinical Officer (DCO)
- poor use of management information to secure a robust overview of the local area's effectiveness
- weaknesses in how leaders are held to account across the local area
- the inequality of access to services and variability of experience for children and young people who have special educational needs and/or disabilities and their families
- the wide variances in the quality of education, health and care plans caused by weaknesses in the planning and transition processes
- the lack of effective co-production with parents when designing and delivering services and when planning for their individual children's needs
- poor joint commissioning arrangements that limit leader's ability to ensure that there are adequate services to meet local area needs.

The WSOA that was submitted to OFSTED within the required timescale, however OFSTED required further detail on some of the areas, the updated written statement of action was resubmitted on the 4th of January 2018.

The first monitoring meeting was held on the 18th of December, the key purpose of this meeting was to review the feedback from OFSTED to ensure that the next submission of the WSOA contained the additional details sought by OFSTED.

The steering board met for the second time on the 19th of December, the group welcomed Chris Tomes who has joined the group to represent secondary school Headteachers.

The steering board will meet at least once each half term until the end of the summer term to ensure that the WSOA and SEND implementation continues at pace.

The meeting reviewed the key progress made since the inspection:

- The SEND strategy consultation continues and will be officially launched at the first local area inclusion summit on the 19th April 2018, alongside an inclusion charter, that will make it clear so every child and their family understand the commitments that all parts of the system have made to help them succeed.
- PaCIP have been welcomed as partners and 'critical friends' to support the
 local area to fully implement the SEND reforms and deliver the WSOA and
 ensure the voice of parents, carers and children are heard. The next meeting
 will take place on 18 January and all parents and carers are welcome to hear
 about the plan in more detail and contribute to the next steps to make it a
 reality.
- The Council's Director of Children's Services (DCS) has successfully submitted a bid to the Better Care Fund for an additional £150,000 for additional staff for the next three years. This capacity will provide two types of support: complex case experience to support the development of Education, Health and Care plans; and school experience to help develop wider inclusive practice for all young people with additional needs.
- The CCG has reviewed and increased the capacity of the Designated Clinical Officer (DCO), amongst other things this will support the quality of the health input into EHCPs.
- Local schools, via the Schools Forum, have agreed to release £416,000 in the next financial year to jointly commission services that will support increased equality and inclusion in all schools. In the longer term this will reduce the demand on places in independent schools a long way from the borough
- The CCGs have identified an £90,000 to commission an additional 50 ASD assessments to target the longest waiters on the autism pathway.

• The chair of the Health and Wellbeing Board has set an Extraordinary Health and Wellbeing Board meeting on the 12th of February 2018 as this is the formal governance for this work. This is a meeting in public and will be held in Maidenhead Town Hall.

The next steering board meeting is being held on 23rd January 2018

If you would like any further information about the work that local area is undertaking including the Terms of reference for the Steering Board and its minutes. Please visit the Local Offer to see the full WSOA, these reports and access a wide range of services. It can be accessed via

http://directory.rbwm.gov.uk/kb5/rbwm/directory/localoffer.page?familieschannel=3









Royal Borough of Windsor and Maidenhead Local Area Written Statement of Action for Special Educational Needs and Disabilities (SEND)

Purpose of this statement

Between 3 July 2017 and 7 July 2017, Ofsted and the Care Quality Commission (CQC) conducted a joint inspection of the Royal Borough of Windsor and Maidenhead (RBWM) local area to judge its effectiveness in implementing the special educational needs and disability (SEND) reforms set out in the Children and Families Act 2014. As a result of the findings of the inspection, Her Majesty's Chief Inspector (HMCI) determined that a Written Statement of Action (WSOA) is required to address eight areas of significant weakness in the local area's practice. RBWM and the Windsor and Maidenhead (WAM) Clinical Commissioning Group (CCG) are jointly responsible for submitting the written statement, which has been produced in conjunction with Parents and Carers in Partnership (PaCiP).

The local area is required to produce and submit a Written Statement of Action to Ofsted that explains how the local area will tackle the following areas of significant weakness:

- tardiness and delay in establishing strategies to implement the reforms effectively
- the lack of leadership capacity across local area services, such as the time given to the role of the Designated Clinical Officer (DCO)
- poor use of management information to secure a robust overview of the local area's effectiveness
- weaknesses in how leaders are held to account across the local area
- the inequality of access to services and variability of experience for children and young people who have special educational needs and/or disabilities and their families
- the wide variances in the quality of education, health and care plans caused by weaknesses in the planning and transition processes
- the lack of effective co-production with parents when designing and delivering services and when planning for their individual children's needs
- poor joint commissioning arrangements that limit leader's ability to ensure that there are adequate services to meet local area needs.

Since the inspection, the Borough's Director of Children's Services and the CCG's Director of Quality have been working with services and stakeholders to understand the actions we need to take to make improvements. These include: PaCiP; employees of RBWM and WAM CCG; schools and colleges; Schools Forum; Public Health; Berkshire Healthcare Foundation Trust (BHFT) and other health care providers.

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This is our statement of action. It sets out:

- 1. Our vision
- 2. The value of coproduction;
- 3. Key Themes from the inspection.
- 4. The framework we will use to measure our performance.
- 5. A summary of the outcomes we are seeking to achieve to address the weaknesses identified and the improvements we will make;

The action plan within the written statement of action will be overseen and scrutinised by a new multiagency SEND Steering Board. This will be an evolution of our existing multi agency SEND improvement group.

1. Our vision and principles.

Our vision for children and young people with SEND in RBWM was discussed at length during the co-production of the SEND strategy shared with the inspection team. These principles and priorities remain and underpin the actions which support our written statement.

In RBWM we are committed to developing inclusive communities which are welcoming to all. Our vision for Special Educational Needs and Disabilities (SEND) underpins this commitment. It is:

"To ensure that every child and young person with SEND in the borough is safe, has access to equal opportunities and is enabled to reach their full potential"

We are committed to securing the best possible outcomes for children and young people with SEND. We want them and their families to: feel valued; be able to participate; and be empowered to have choice and control. We will work together to give children and young people with SEND in RBWM every chance to be the best that they can be. We want them to enjoy a healthy and happy family life and to go to an educational establishment that meets their needs as near to their home as possible. This includes our strong commitment to our children in care.

Our SEND strategy focuses on three major priorities. These priorities run alongside the written statement of action. They are:

- 1. work to ensure that appropriate emotional wellbeing and mental health services are available to all children and young people.
- 2. support early year's settings, schools and others to be fully inclusive and improve educational outcomes for children and young people with SEN and Disabilities.
- 3. improve educational achievement for young people post 16 and ensure effective transitions into adulthood.

Three principles underpin our aspirations.

- 1. Involve children and young people and their parents and carers in all decisions about them, promoting independence and autonomy through to adulthood.
- 2. Enable inclusion and participation in all aspects of family, school and community life in a local and inclusive setting, making the best possible use of available resources.
- 3. Secure the right support at the right time for families by working in partnership with schools, health, social care and other key partners.

2. The value of coproduction

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We will build on our coproduction partnerships and continue to make sure that the right people are involved in delivering the improvements set out in this plan in the same way as the strategy was developed. This work will include contributions from councillors, senior leaders, partners, schools, colleges, staff, PaCiP, and young people. Improvement work will be delivered through a SEND working groups overseen by the SEND Steering Board.

As part of this commitment, we will work with PaCiP to develop the understanding of coproduction for all stakeholders and use the model when designing changes to deliver the SEND strategy. We recognise that working with our partners within PaCiP we should ensure that co-production:

- Is recognised as important, valued, planned and is adequately resourced.
- is clearly viable at all stages in the planning, delivery and monitoring of services
- clearly describes roles for children, young people and parents
- builds into the process, strong feedback mechanisms to ensure that children, young people and parents understand the impact of their participation.

3. Key Themes from the inspection.

We have identified/recognised a set of Themes linked directly to the areas of weakness identified by inspectors. These are provided in the table below along with a summary of the key improvements that we will make to have the greatest impact.

Theme 1: Tardiness and delay in establishing strategies to implement the reforms effectively					
What Ofsted and CQC said	Outcome we are seeking to achieve				
"There is too little evidence of leaders' actions resulting in improvements to the	Clear strategic leadership to be evident in improved "customer" experience.				
experiences and outcomes of children and young people who have special	Strategic leadership to roll out the co-production model across all services.				
educational needs and/or disabilities and their families."	Evidence that the child is at the centre of our system through case studies				
	highlighting action and impact.				
Theme 2: The lack of leadership capacity across local area services, such as the	e time given to the role of the DCO				
What Ofsted and CQC said	Outcome we are seeking to achieve				
"The clinical commissioning group's designated clinical officer (DCO) is under	The outcome should be the employment of a dedicated Head of Children and				
resourced. The time allocated for the role does not reflect the Children's Disability	Families to provide additional operational and strategic support to the DCO.				
Council guidance and so the DCO's availability to lead the strategic agenda is	Leaders have a secure and robust overview of the local areas effectiveness.				
limited."	SEND reforms are well known by all staff involved with SEND.				
	Improved management of SEND processes.				
	Multiagency decision making at panel improves fairness.				
Theme 3: Poor use of management information to secure a robust overview of	f the local area's effectiveness				
What Ofsted and CQC said	Outcome we are seeking to achieve				
"Leaders across education, healthcare and care do not have effective oversight of	Robust and accurate data, across all agencies, for all children with SEND. (With and				
the number of children and young people who have special educational needs	without an EHC plan).				
and/or disabilities being supported across services."	Transparent and published data which indicates the effectiveness of different				
	elements of the SEND system.				
Theme 4: Weaknesses in how leaders are held to account across the local area					

What Ofsted and CQC said	Outcome we are seeking to achieve
"Furthermore, a lack of robust accountability measures means that not enough is being done to tackle these inconsistencies and to hold leaders and services to account."	Improved information will allow transparent assessment of the effectiveness of systems in the local area and clarify governance and commissioning arrangements to ensure accountability. Leaders and services providers demonstrate responsibility and accountability for their role in SEND improvements and are held to account for under performance
Theme 5: The inequality of access to services and variability of experience for their families	children and young people who have special educational needs and/or disabilities and
What Ofsted and CQC said	
"There is too much variability in the implementation of the reforms across the local area. Despite pockets of good practice, joint working is not consistent enough."	Greater consistency in expectation and understanding of responsibility and accountability across all service providers, including schools. Transparency and co-production in all SEND development activities including early help as well as EHCP related activity and processes. Publish via the Local Offer action plans with leads that hold accountability and responsibility for delivery and embedding of the SEND reforms.
Theme 6: The wide variances in the quality of education, health and care plan	s caused by weaknesses in the planning and transition processes
What Ofsted and CQC said	
"Systems and processes around the application for, and management of education, health and care (EHC) plans are not working well enough."	All stakeholders have a good understanding of the systems and processes for EHC plans and how they will be continuously improved. Consistent and robust systems and processes implemented for all aspects of the EHCP processes, including preparing for adulthood. Improved experience for children, young people and families. Equitable access to resources.

neme 7: The lack of effective co-production with parents when designing and delivering services and when planning for their individual children's needs							
What Ofsted and CQC said							
"Co-production at a strategic level is not as well established as it should be,	Parent / Carers/ young people feel better informed and that their child young						
considering that the reforms were introduced in 2014."	person's needs / experiences are shaping services and they are receiving the						
	appropriate services to meet their needs and the development of new approaches.						
Theme 8: Poor joint commissioning arrangements that limit leaders' ability to	Theme 8: Poor joint commissioning arrangements that limit leaders' ability to ensure that there are adequate services to meet local area needs.						
What Ofsted and CQC said	What Ofsted and CQC said						
"Joint commissioning is under-developed This means that in a period of To have evidence of a robust system of joint commissioning and procurement which							
declining budgets, opportunities to pool resources to tackle areas of need in the local	improves the effectiveness of services available, identifies gaps and plans future						
area are under-utilised."	strategies to support children and young people with SEND.						

4. How will we manage performance?

We have adopted an "outcomes based accountability" structure to manage performance. Full training will be offered to contributors. For each of the areas for development we will be asking three questions. The SEND Steering Group will review progress and update the following table as part of the published report. The initial version is populated with questions that have been proposed during the development of this statement.

How much did we do?	How well did we do it?						
Number of case audits completed	% of new EHCP completed within statutory timescales						
 Number of conversions from statements to EHCP 	 Quality of assessments and plans (case audits report) 						
	 Outcomes focused 						
 Number of professionals completing training (by type) 	o Personalised						
 Number of children placed out of borough 	 Voice of child 						
 Number of places available in SEN Resource Provision 	Customer experience survey						
 Number of places available in RBWM Special Schools for children with 	Waiting times for specialist services						
complex SEND	Training evaluation						
 Attendance at commissioning and decision making meetings 	 Satisfaction of educational settings on quality of support offered 						
 Number of inclusion self-evaluation frameworks completed 							
Is anyone bet	ter off as a result?						
 % children and young people meeting goal based outcomes (measured at r 	review) in their Education Health and Care plans						
Key Stage 2 attainment							
 Educational progress of children with SEND 							
 Pupil absence rates of children with SEND 							
Pupil exclusion rates of children with SEND							

We recognise that some outcome measures are achieved over months and in some cases, years. We will therefore choose the best measures available to inform our progress reporting.

Glossary of Terms					
AfC	Achieving for Children				
BCF	Better Care Fund - Health and Social Care joint funding				
BHFT	Berkshire Healthcare Foundation Trust				
CCG	Clinical Commissioning Group				
Co-production	The process of practitioners, families and young people working together to develop plans and services				
	which uses the unique perspectives of all to develop a service which meets the need of the service user				
CQC	Care Quality Commission				
СҮР	Children and Young People				
CYPDS	Children and Young People Disability Service				
DCO	Designated Clinical Officer				
DCS	Director of Children's Services				
OfSTED	Office for Standards in Education, Children's Services and Skills				
PaCiP	Parents and Carers in Partnership				
PfA	Preparing for Adulthood				
SENCO	Special Educational Needs Co-ordinator				
SEND	Special Education Needs and Disabilities				
Multi Agency Descrip	tion				

Multi Agency Description

This is a dynamic group process with parents/carers and professionals who work together to plan and transform services for disabled children and those with special education needs. Multi-agency means Council and AFC staff, CCG and health providers, school, college, and nursery staff as well as parent and carer representatives from PaCiP.

5. A summary of the outcomes we are seeking to achieve to address the identified weaknesses.

Theme 1: Tardiness	Progress (BRAG)					
 General outcomes: Leaders across the local reforms. Regular publication of A strategic direction for theme owner: 	Blue: completed and embedded Green: on track, no delivery concerns Amber: on track, minor delivery concerns Red: little progress major					
Theme owner. Director of C	children's Services					delivery concerns. White: not started
Ofsted Main Finding 1.1	Leaders across the local area are	not implementi	ng the reforms	required by legislat	tion in a timel	y manner.
Required Outcome	Progress/im	pact to date				
				Dec 17 March 18 June 18 Sept 18		

a.	Accountability structure in place	Establish a high level SEND Steering Board made up of local authority, Health, Schools, and Parents that will hold all agencies to account for the delivery of the Action Plan and direct the outcomes of the resulting work stream groups. The Steering Board will report in to the Health and Well Being Board.	DCS and CCG lead	By the time this plan is published.		Progress The SEND Steering Board membership has been confirmed and the group met on 16 th November where the following was agreed. • Terms of Reference • Chair of the Board (CCG lead) • Initial actions towards delivering the Action plan. • Frontloading the meeting timetable • Governance via the Health and Well Being Board – extraordinary meeting on 12 th February 2018
b.	Clear communication from the SEND Steering Board to all partners and service users.	Communicate termly on the progress of the action plan, including via the Local Offer which addresses the issues within the WSOA.	Chair of the SEND Steering Board	Termly, beginning Dec 2017	9	Progress Initial WSOA has been reviewed and the first Steering Board progress meeting was held on the 19th December 2017. SEND Steering Board agreed that a wide range of forums will be used for the termly communication of the Chair's Report. Session on the 18 th January 2018 with PaCiP parents booked to feedback on the action plan progress to date. Feedback at the GP forum at end of January 2018 booked. Impact Chair's Report from first Steering Board published.

c. A SEND Working Group model in place with capacity and responsibility to deliver key aspects of the action plan and wider reforms. Ofsted Main Finding 1.2	Establish a local leader's strategy working group to support the area-wide commitment to drive through SEND improvements. Though late in the day, leaders ar implement the reforms.	DCS e consulting on	Monthly meeting beginning in Dec 2017	crategy wh	ich details	Progress. A wide array of local area leaders including from the parent group, schools and health agencies have taken part in the generation of the WSOA and have committed to support the development of actions to deliver the SEND strategy. This work will be reported to the Steering Board. A specific SEND Working Group model has been formed to bring professional groups together starting with schools. 14 schools were invited to the first meeting on 12 th December 2017 chaired by the DCS. The group took responsibility for driving the strategy implementation plan. The group will select a Chair at the next meeting. Impact show they intend to work together to
a. Publication of a 2017 - 2020 SEND Strategy	Complete the consultation on the SEND Strategy. Publish the SEND Strategy Launch SEND strategy alongside the Inclusion Charter	DCS and CCG lead	Feb 2018 March 2018 April 2018	9		Progress. SEND Strategy has been co produced with all interested stakeholders in recent months. The proposed version has been discussed with schools and a report with recommendations for a phased consultation will be reviewed by the SEND Working Group in January 2018. Impact

b.	Publication of a 2017 - 2020 SEND Strategy implementation plan which details actions that need to be taken in order to achieve the priorities in the strategy.	Co-produce an implementation plan, overseen by the SEND Steering Board and led by the SEND Working Group. Launch alongside the Inclusion Charter.	SEND Working Group	Feb 2018 April 2018	O		Progress SEND strategy has been produced for consultation with all interested stakeholders in recent months. The final draft will be reviewed by the SEND working party to establish a process for co-production of the implementation plan.	
C.	A well communicated strategy, known to all stakeholders.	Launch an annual "Inclusion Summit" which is open to all so that clear progress can be demonstrated in implementing the reforms.	Service Leader, CYPDS, PACIP,DCO	April 2018	9		Progress Summit booked for 19 th April 2018 impact	
d.	Understanding and commitment to inclusion from all providers of education (a major principle underpinning the strategy).	Develop an "Inclusion Charter" so every child and their family understand the commitments that all parts of the system have made to help them succeed 50% of schools signed up to	DCS	March 2018 April 2018			Progress Concept discussed at the SEND Strategic Board and SEND Working Group, buy in from schools. impact	
Ofs	sted Main Finding 1.3	support the Charter before the inclusion summit. 80% of schools signed up to support the Charter by the end of the current school year. Nor have local area leaders fully upport the Charter by the end of the current school year.	inderstood the	July 2018	ern fel	t among	their parents. Leaders have not recognised the	
		Nor have local area leaders fully understood the depth of concern felt among their parents. Leaders have not recognised the limited progress in improving the experience and outcomes for children and young people who have special educational needs and/or disabilities which results from their slow and piecemeal implementation of the reforms.						

a.	Effective partnership working	Strengthen and develop the work with PaCiP as a group to represent views of parents to shape services. Quarterly meetings between PaCIP committee with DCS and CCG lead officers to ensure feedback loop in addition to individual work items.	Service Leader, CYPDS, PACIP,DCO	ongoing	9	Progress PaCiP are engaged in the development of this action plan and have established a wider group of members trained in co-production to embed principals and challenge practice. Impact
b.	Improved partnerships and shared responsibility and accountability.	Review current feedback systems for young people and their families and identify gaps Co-produce system changes so there is increased transparency of all elements of service delivery. Routine monitoring of feedback by the East Berkshire SEND group to inform future systemwide changes	Service Leader, CYPDS, PACIP,DCO	Feb 2018 March 2018 September 2018		Progress impact
		Work with schools and other educational settings to ensure that the graduated approach to SEND best practice is known across the borough. Graduated approach is evidenced in 80% of new EHCP requests put forward by schools by the end of the academic year	Service Leader, CYPDS, PACIP,DCO	Feb 2018	9	Progress Graduated response booklet is being reviewed in January 2018 and will be relaunched to the SENCO network in February. Impact

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c.	Improved profile of SEND	Ensure that children with SEND	Service	March			Progress
	in all aspects of youth	are included on the local youth	Leader,	2018			Local authority youth engagement officer is
	council work. Active	council (Kickback)to ensure this	CYPDS,				seeking to identify willing young people from
	promotion of	group are represented in the					this cohort to take part in "Kickback"
	information and	voice of the child work across					processes and to ensure this is maintained
	understanding of SEND.	the borough					over time.
					9		Impact
d.	Clear communication to	Increase focus on the Local	Service	Jan 2018			Progress
	all partners and service	Offer ensuring this is up to date	Leader,				CYPDS team have recruited additional
	users on progress in	and includes a regular SEND	CYPDS,				resource to support the development of the
	implementing the	newsfeed based on the half-	PACIP,DCO				local offer and regular action plan updates
	reforms.	termly Chair's Report					will be published.
							Impact
					9		

Theme 2: The lack of leadership capacity across local area services, such as the time given to the role of the DCO

General Outcomes:

- DCO has capacity to fulfil the role as indicated in the CDC guidance.
- DCO to be fully engaged in all SEND development activity across the borough
- DCO to be the source of information, data, trends for SEND and training for health colleagues.
- Enhanced capacity stability of the SEN casework team.
- Shared leadership across the area.

Progress (BRAG)

Blue: completed and embedded Green: on track, no concerns Amber: on track, Minor concerns Red: little progress major concerns.

Revision date: 02/01/2018

White: not started

Theme owner: Director of Children's Services /DCO

Ofsted Main Finding 2.1		The clinical commissioning group's designated clinical officer (DCO) is under resourced. The time allocated for the role does not reflect the Children's Disability Council guidance and so the DCO's availability to lead the strategic agenda is limited.								
Required Outcome	Action	Lead	Date for delivery	Monitoring dates March 18 June 18 Sept 18	,					

a. DCO has capacity to fulfil the	Agree with the CCG the	DCO/CCG	December		<u>Progress</u>
role as indicated in the CDC	reasonable capacity for the		2017		Capacity of DCO has been reviewed and
guidance.	DCO to lead and manage the				additional capacity has been agreed by the
	strategic agenda under the CDC				CCG. The DCO now has additional capacity to
	guidance. Flexibility of the role				fulfil the CDC guidance.
	to be agreed to:				
	a) Raise the profile of SEND				Appointment of a full time Head of Children
	locally with GPs and health				and Families has been made and will be in
	care staff.				post January 2018. Interim arrangements to
	b) Identify gaps in current				support the DCO are in place to prevent any
	provision, and support the				slippage.
	development of business				
	cases and option appraisals				impact
	DCO to develop and distribute				
	across the health economy a bi-				
	annual newsletter on SEND.			9	

b.	Clear communication to all Health staff on progress in implementing the SEND reforms.	DCO to forward all relevant policy updates to health colleagues within the RBWM health economy, in a timely manner	DCO	Dec 2017			Progress SEND strategy has been co-produced with key stakeholders in recent months.
		Key stakeholders (to include relevant health services) to attend the East Berkshire SEND meeting is a conduit to ensure communication of SEND updates and reforms to all agencies; each member of the group have a responsibility to ensure relevant information is disseminated across their agencies and to parents including Local events and Local Offer updates. The SEND Chair's Report communicated to all	DCO Send Steering	Sep 2018 Jan 2018			Key Health stakeholders attend the East Berks SEND group Impact
		stakeholders SEND update session on the GP education programme	group chair	Apr 2018	g		
C.	DCO to be fully engaged in the strategic development of all SEND initiatives across the borough.	DCO to be part of the SEND Steering Board and an active member of the SEND Working Group.	DCO	Dec 2017	g		Progress DCO is a member of SEND Steering Board.

		DCO to develop multi-agency thematic reviews of EHCPs to undertake deep dive audits three times a year: initial assessments, review assessments and transition processes to drive up quality of plans across East Berkshire. Any themes, learning and improvement actions arising will be reported to the DCO and commissioner, to the East Berkshire SEND group and to the RBWM SEND Steering Board. Multiagency audit programme in place and monitored by East Berks SEND group	DCO	Dec 2017 Apr 2018	9		Progress A multiagency agreement has been reached. Two meetings have been held chaired by the DCO. BHFT, each LA East of Berkshire and parent carer reps – including PaCiP, are coproducing the multiagency audit programme. The first audit is planned to take place 16.3.18 and will be a deep dive on initial plans ensuring each plan has a health element. The audit tool, best practice agreement and consent pathway have been agreed by the working panel. Progress on track. Impact			
d.	Clear communication to all partners and service users on progress in implementing the reforms.	Oversee content of the Local Offer; ensure all Health references are accurate and up- to-date. Monitor data / trends in SEND referrals via the SEND Co- ordinator	DCO/ BHFT DCO/ BHFT	Dec 2017 April 2018	9		Progress Local offer now captures all health information. impact Users of the local offer can access all health information alongside and in context of special educational needs. Progress			
Ofs	ted Main Finding 2.2	Key challenges, such as changes to the leadership structure at the Royal Borough of Windsor and Maidenhead (RBWM), and continued turnover of administrative staff, have limited the capacity to drive through the reforms								

a.	Shared responsibility for the implementation of the SEND reforms. This will enhance the leadership capacity across the area.	Work with educational settings to explain the leadership requirements of the graduated approach to SEND to Headteachers and Governors at the local Education Leadership Forum on 23 January 2018.	DCS	January 2018	g	Progress The SEND Steering Board has been established and the timetable for the activities within the action plan have been developed. Impact
b.	Shared leadership, responsibility and accountability for early identification and delivering outcomes through the SEND Strategy.	Co-produce the SEND Strategy and implementation plan as set out in 1.2a and 1.2b.	SEND Steering Board	April 2018	9	Progress The SEND Working Group has met on 12 th December and the active participants have committed to looking at their leadership role in supporting inclusion in schools. Impact
C.	Staff in educational settings have the appropriate skills and abilities to identify and meet the needs of CYP with SEND.	Develop the use of educational networks and experience to share good practice to develop SEND capacity across the area. Graduated approach is evidenced in 80% of new EHCP requests put forward by schools by the end of the academic year.	Service Leader, CYPDS	July 2018	O	Progress An effective SENCO group already exists within the Borough and work is underway to expand its reach to all schools. Annual meeting timetable and subject matter agreed. Impact

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d. Increased Case Officer	The Children and Young People	Service	April 2018				Progress			
capacity.	Disability Service (CYPDS) will	Leader,					The Better Care Fund (Health and Social Care			
	add capacity with two Case	CYPDS					monies) have agreed £150k per year for three			
	Officer roles focussed on the						years to develop these two new posts plus an			
	more challenging cases, either						additional one for looking at schools			
	new or existing to ensure their						processes.			
	effective resolution without						CYPDS have established a plan to create the			
	impact on other cases.						capacity in the team from April 2018.			
							The SEND Working Group are working on the			
							shaping of the potential JD's for the roles.			
							Early activity on complex cases is being			
							undertaken by an interim worker from			
							January 2018.			
				9			impact			
Ofsted Main Finding 2.3	There is too little evidence of leaders' actions resulting in improvements to the experiences and outcomes of children and									
	young people who have special educational needs and/or disabilities and their families.									

- Clarity for a surjective	Constructional Health	6661	N.A la	D
a. Clarity for service users on	Create an Emotional Health and	CCG Lead,	March	Progress
where to go to access	Wellbeing plan that seamlessly	Service	2018	
appropriate services and	links to the CAMHS	Leader,		CCG has agreed funding to target an
resources for Emotional	transformation strategy.	CYPDS		additional 50 assessments for children on the
Health and Wellbeing and				autism pathway waiting list
CAMHS.	The online resource and single	Service	Jan 2018	Impact
This will help to reduce	point of access will be	Leader,		
waiting times for SEMH	accessible via the local offer	CYPDS		
support.		020		
зирроге.	CCG will fund for an additional	ccg	Jan 2018	
	50 Autism Assessments for CYP	cco	Jan 2018	
	on the waiting list			
		D. 15-5	2010	
	BHFT will undertake an	BHFT	Sep 2018	
	additional 50 Autism			
	Assessments for CYP on the			
	waiting list			
	CCG will work with BHFT to look	CCG BHFT	Jan 2018	
	at the demand and capacity of			
	the Autism Assessment service			
	and plan an appropriate model			
	The CCG will commence the	CCG/BHFT	Jan 2018	
	business planning process of	000, 2111	3411 2010	
	commissioning new pathway			
	and service for an ageless			
	autism service to be			
	coproduced, with an options			
	appraisal of the new pathway			
	and service to be presented in			
	September 2018.			

b.	Improved experience of	The Inclusion Charter will set			Progress
	young people with SEND.	out clear expectations for all as			First training to be offered to educational
		described in 4.1a.			providers in March 2018.
	For those with EHCP's				
	Ensure annual reviews are	Regular annual training for all	Leader,	March	Initial scoping of a PfA pathway has been
	focussed, timely and update	education providers to ensure	CYPDS,	2018	done with parents and young people in July
	outcomes appropriately.	that CYP have individually	PaCiP		2017. This shaped the model which includes
		focused annual reviews, leading			an approach for differing levels of need from
	In particular ensure those	to increased satisfaction			those in very specialist placements to those in
	who are in Y9 and above	measures			mainstream school settings.
	have a well planned,				PaCiP have gathered input from a recent
	meaningful transition into	Introduce specific 18-25	Service	April 2018	event on this subject that will further feed in
	adulthood to equip them for	"Preparing for adulthood"	Leader,		to the model.
	the future.	pathway. (PfA) with activity	CYPDS,		CVDDC has restouched at factor a DfA stored
		from Y9.	PaCiP		CYPDS has restructured to form a PfA strand
		DIJET to implement multi	BHFT	April 2018	to fully deliver the pathway from April 2017.
		BHFT to implement multi-	ВПГІ	April 2018	The new pathway which has a manger to oversee the area, a social worker and two
		disciplinary transition clinics in for children with complex			dedicated Family Workers.
		needs.			dedicated Family Workers.
		needs.			New SEND Business Manager takes up post
		BHFT to adapt forms on RiO,	BHFT	April 2018	on January 3 rd 2018.
		(health data management	Bill I	April 2016	off January 3 2016.
		system) to capture information			BHFT have been working on introducing
		on transition discussions			Ready Steady Go,(an approach to transition
		undertaken with service users			planning)Manor Green school have now
		from the age of 14. This will			adopted the principles in the children's
		ensure that the views of the			personal passports
		young people are captured and			personal passports
		that this can be monitored.			
			BHFT	July 2018	
		BHFT will be auditing young			Impact
		person's experiences of			
		transition will be undertaken in			
		quarter 4.			

	welcome pack to families.	CYPDS	

Health Visitors to begin

providing an introductory

be established

Early Years Area SENCO model

and Inclusion Support Funding

to ensure children's needs are

captured as early as possible to

Service

Leader,

Service

Leader,

Education

Leadership

September

April 2018

2017

Progress

block.

Impact

been delivered.

Early Years Area SENCO approach established

along with £160k fund from the early years

Initial training to early years providers has

Revision date: 02/01/2018

Clarity for parents and

SEND.

carers on what is available

for pre-school children with

Theme 3: Poor use of neffectiveness General Outcomes: General Outcomes: Greater collective response of those	Blue: completed and embedded Green: on track, no concerns Amber: on track, Minor concerns Red: little progress major							
Ofsted Main Finding 3.1 A lack of robust accountability measures means that not enough is being done to tackle the leaders and services to account.							tackle these inconsistencies and to hold Progress/impact to date	
Required Outcome	Action	Lead	Date for delivery					Progress/impact to date
				Dec 17	March	June	Sept 18	
a. Accountability structure in place	The SEND Steering Board accountability and governance structure is communicated and regularly reports on progress, including to parents via the Chair's Report.	DCS and CCG lead	By the time this plan is published.	g				Progress The SEND Steering Board has been established and the governance arrangements have been confirmed. (at the back of this document). Extraordinary Health and Wellbeing Board scheduled for 12th February 2018. Impact
b. Understanding and commitment to inclusion from all providers of education. (a major principle	Develop an "Inclusion Charter" so every child and their family understand the commitments that all parts of the system have	Service Leader, CYPDS, PaCiP	March 2018					Progress Impact

underpinning the strategy).

made to help them succeed.

d.	Improved partnerships and greater collective accountability for SEND educational inclusion. Comprehensive communication of the SEND strategy and "buy in" from all stakeholders.	Establish an inclusion quality mark for schools and colleges to allow parents and young people to compare different approaches to inclusion. Launch an annual "Inclusion Summit" which is open to all so that clear progress can be demonstrated in implementing the reforms.	Service Leader, CYPDS, PACIP,DCO	March 2018 March 2018				Progress Impact Progress The Inclusion Summit is booked for April 19 th 2018.
Of	ted Main Finding 3.2	Hawayay landaya baya yat yasa	unicad that the	data made in		itioni	. +6	Impact assessment, provision and outcomes for pupils
Ujs	tea Main Finality 5.2	who have special educational ne			•			issessment, provision and outcomes for pupils
a.	Identification of those children with SEND whose difficulties have not been identified.	Establish a comprehensive participant satisfaction and feedback survey at key stages to obtain an understanding of whether some children and young people's SEND remains unmet.	Service Leader for CYPDS/ DCO	April 2018	G			Progress Service Leader for CYPDS is considering several options for a feedback survey, based on Health "friends and family" questions. impact.
b.	That no CYP drop between services with their needs remaining unmet as a result of poor information sharing.	Update data systems to ensure that children and young people with SEND are clearly identifiable to other appropriate services and professionals.	Service Leader for CYPDS	December 2017	В			Progress The Local Authority data management system, PARIS is tasked with adding an alert flag to the top of a CYP file as an alert if the individual has an EHC plan. impact
C.	Regular accurate data reports commissioned to inform managers of outcomes of SEND CYP, at individual, school and borough wide.	Create a regular specific data set for measuring the outcomes in SEND (Include Healthy Child programme). Review routinely at East Berkshire SEND group.	Service leader for CYPDS / DCO	April 2017	G			Progress There is a data set in place that has school level population data. The first Annual Report will be shared at the Inclusion Summit. impact

d.	Annual 3 year trend data sets to inform leaders on SEND inclusion, assessments and services accessed. (school level)	Develop an Annual Trends report that shows inclusion rates, assessment and plan generation rates, service usage statistics and feedback from young people and their families in order to demonstrate progress.	Service leader for CYPDS / DCO	March 2018			Progress There is a data set in place that has school level population data. The first Annual Report will be shared at the Inclusion Summit and published on the local offer pages. Impact
Of:	sted Main Finding 3.3	This means that in a period of de under-utilised.	clining budgets	, opportunitie	es to po	ol resou	rces to tackle areas of need in the local area are
a.	An annual SEND multiagency needs assessment to inform joint commissioning decisions.	Develop an Annual Trends report so that commissioners can make improved budget and service planning decisions for young people.	Service Leader, CYPDS / DCO	March 2018 and annually.	G		Progress School level population data shared during September and further work on the appropriate statistics is under way with plan for first Annual report at the Inclusion Summit. impact
b.	Gaps Identified in locally organised SEND provision and support offered to schools to creatively meet needs.	Support cluster groups of schools to bridge gaps of provision in their area through training and signposting.	Service Leader, CYPDS / DCO	March 2018			Progress Working Group has identified areas of focus including Nurture facilities at Primary age. Impact

Theme 4: Weaknesses	in how leaders are held to a	ccount across	the local ar	ea				Progress (BRAG)
General Outcomes: Improved experience and Improved partnerships and Robust accountability meducational needs and Improved pace of imple	special Blue: completed and embedded Green: on track, no concerns Amber: on track, Minor concerns Red: little progress major concerns. White: not started							
Theme owner: Director of Childr								
Ofsted Main Finding 4.1 A lack of robust accountability measures means that not enough is being done to tackle the leaders and services to account. Inequalities in the quality of identification, assessment and young people who have special educational needs and/or disabilities therefore remain.								sment and meeting the needs of children and
Required Outcome	Action	Lead	Date for delivery	Mo dat	nitor es	ing		Progress/impact to date
				Dec 17	March	June 18	Sept 18	
a. Accountability for inclusion through specificity of roles and responsibilities.	Clarity of roles and responsibilities of those involved with young people with SEND in the area are set out in the Inclusion Charter along with the area-wide measures that demonstrate progress for young people	Service Leader for CYPDS / DCO	March 2018					Progress Impact
b. Improved partnerships and greater collective accountability for SEND educational inclusion.	Develop an Inclusion Quality Mark for schools.	DCS	March 2018					Progress Impact

C.	DCO to be fully engaged in	DCO to lead the setting up of a	Service	January			Progress
	the strategic development of	multi-agency EHC audit group	Leader,	2018			Mulitagency agreement has been reached.
	all SEND initiatives across		CYPDS/DCO				Two meetings have been held chaired by the
	the borough.						DCO. BHFT, each LA East of Berkshire and
							parent carer reps – including PaCiP, are co-
							producing the multiagency audit programme.
							The first audit is planned to take place
							16.3.18 and will be a deep dive on initial plans
							ensuring each plan has a health element. The
							audit tool, best practice agreement and
							consent pathway have been agreed by the
							working panel. Progress on track.
					g		impact
d.	Consistency across	Refresh the EHCP application	Service	January			Progress
	educational settings in the	process and publish an	Leader	2018			Current EHC application process has been
	quality of identification and	operational handbook outlining	CYPDS				reviewed and refreshed in line with statutory
	assessment of SEND.	the standard process for all					duties. To support assessment timescales
		assessments. This will include					new request are taken to panel as soon as
		signposting for support services					possible after receipt.
		for young people and families,					New SEND Business Manager has been
		in addition to PaCiP and the					appointed in CYPDS who starts on January 3 rd .
		independent advice service.					They are tasked with publishing an
							operational handbook developed with
							parents/carers and young people.
					G		Impact

e.	Robust accountability measures to assist staff in meeting the needs of children and young people who have special educational needs and/or disabilities.	Develop an Annual Trends report that shows inclusion rates, assessment and plan generation rates, service usage statistics and feedback from young people and their families in order to demonstrate progress.	Service Leader CYPDS	March 2018	Ø	Progress School level population data shared during September and further work on the appropriate statistics is under way with plan for first Annual report at the Inclusion Summit. impact
Of:	ted Main Finding 4.2	_			-	ce and outcomes for children and young people who low and piecemeal implementation of the reforms.
a.	Improved pace of implementation of SEND reforms.	The SEND Steering Board will hold partners to account and guide the work of the working party to ensure corrective action is planned.	DCS/ CCG lead	Dec 2017	9	Progress The SEND Steering Board membership has been confirmed and the group met in November and December 2017 to review the initial actions towards delivering the WSOA impact
b.	Comprehensive communication on the progress in improving the experience and outcomes for children and young people who have special educational needs and/or disabilities.	The regular Chair's report from the SEND Steering Board will be communicated widely, including on the Local Offer. Regular reports will also be given to the Well Being Board as per the governance structure.	DCS/ CCG lead	April 2018	v	Progress CYPDS has increased resources to support the development of the local offer. impact
C.	Clear progress can be demonstrated in implementing the reforms.	The annual Inclusion Summit will provide a public forum to reflect on progress, share next actions and provide an opportunity to make connections.	Service Leader CYPDS / DCO	April 2018		Progress The Inclusion Summit is booked for April 19 th 2018.

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d.	Improved experience and	Develop a comprehensive	Service	Jan 2018			Progress
	outcomes for children and	participant satisfaction and	Leader				A number of services already use feedback
	young people.	feedback survey at key stages	CYPDS /				and a standardised approach, based on
		to ensure children, young	DCO/ PaCiP				Health sector "friends and family" question is
		people and their family's views					being developed.
		are heard by leaders and					
		managers			9		impact

Theme 5: The inequality of access to services and variability of experience for children and young people who have special educational needs and/or disabilities and their families

General Outcomes:

- Consistency in the way that services for CYP with SEND are delivered.
- Transparency in the early identification and education systems for Children and young people with SEND.
- Staff in educational settings make use of local area resources to develop appropriate skills and abilities to identify and meet the needs of CYP with SEND.
- Monitoring of educational provision to ensure consistency.

Theme owner: Director of Children's services/ Head Teachers /CCG

Progress (BRAG)

Blue: completed and embedded Green: on track, no concerns Amber: on track, Minor concerns Red: little progress major

Revision date: 02/01/2018

concerns.

White: not started

Required Outcome	g 5.1 	Inequalities in the quality of iden educational needs and/or disabi	•		Monitoring dates		ds of	Progress/impact to date	
					Dec 17	March 18	June 18	Sept 18	
a. Understanding commitment to from all provide education. (a m underpinning th	inclusion ers of ajor principle	Develop an Inclusion Charter so every child and their family understand the commitments that all parts of the system have made to help them succeed.	DCS, CCG Lead	March 2018					Progress The Better Care Fund (Health and Social Care monies) have agreed £150k per year for three years to develop two new complex case posts plus an additional one for looking at schools processes.
					9				impact

Children and young people to depend approximately to the series of the s	low parents and young people compare different oproaches to inclusion and necourage the improvement of ervices amongst schools and obleges	CYPDS			Impact
c. Comprehensive specialist advice and support in place to educational settings.	mploy a SEND specialist to elp schools develop their ractice and support the chievement of the inclusion uality mark.	DCS	April 2018	G	Progress The Better Care Fund (Health and Social Care monies) have agreed £150k per year for three years to develop two new complex case posts plus an additional one for looking at schools processes. A significant training offer for schools is already in place and this will be reviewed by the SEND Working Group. Working Group have agreed to review all outreach offers to maximise school to school support. The December Schools Forum agreed a 0.5% transfer of funds from the schools block to the High Needs Block for 2018/2019 . The SEND Working Group have taken an active role in planning effective use of this funding to ensure the skill set of those in educational settings is improved.

Of:	sted Main Finding 5.2		hools take a mu	ich less proact	ive ap	proacl	h. Whe	Progress Impact cerns about children and young people's ere this is the case, too many children and and then not met well enough
a.	Staff in educational settings use local area resources to develop appropriate skills and abilities to identify and meet the needs of CYP with SEND.	Develop the use of existing educational networks and practitioner experience to share good practice and knowledge of resources in order to develop SEND capacity across the area, with 80% of schools signed up to the Inclusion Charter by July 2018. SENCO Network meeting dates and agenda to be led by action plan development. Specialist advisor to be recruited to galvanise the network and engage with schools.	Service Leader, Education Leadership	December 2017 April 2018	0			Progress Leaders have identified the existing SENCo network group as the substantive route for skill development. The chair of the network attended the DCS briefing in September 2017 and dates have been set for 2018 meetings. Sessions will focus on relevant action points. PaCiP are invited to an early session to ensure co-production of any developments. The Better Care Fund has agreed three years of funding for the Specialist Advisor and recruitment is underway. impact
b.	Consistency of practice and specialist knowledge for those involved with children and young people with SEND.	Published information and strategies improve consistency and knowledge for those involved with children and young people with SEND.	Service Leader, CYPDS / DCO	January 2018	9			Progress The education leadership team data sharing platform can be extended to support this need. impact

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c.	Good use of local area	The Local Offer provides	Service	March		Progress
	resources.	accurate information for	Leader,	2018		CYPDS have added capacity for the
		voluntary groups that can	CYPDS / DCO			management of the local offer by means of a
		support young people with				dedicated work stream within the structure.
		SEND. Where possible these				Organisations are invited to register or
		groups are provided with non-				refresh their entries during Jan-Mar 2018 to
		financial support to enable				ensure information is current and support self
		better reach to young people				help.
					9	impact
d.	Robust accountability	Develop an Annual Trends	Service	April 2018		Progress
	measures to assist staff in	report that shows inclusion	Leader,			
	meeting the needs of	rates, assessment and plan	CYPDS / DCO			
	children and young people	generation rates, service usage				Impact
	who have special	statistics and feedback from				
	educational needs and/or	young people and their families				
	disabilities.	in order to demonstrate				
		progress.				

e.	Investment and	The Schools Forum will be	DCS	January		Progress
	commitment from the	asked to support a proposal to		2018		There is an existing allocation within the
	schools in RBWM.	provide additional resources to				budget which spreads resources across a
		those schools with the highest				wide range of schools. It is proposed to
		levels of children with EHCPs in				sharpen that formula to drive more targeted
		the main school				support where needed which has been
						discussed with schools. The decision will be
						taken at January 2018 Schools Forum.
						December 2017 - The December Schools
						Forum agreed a 0.5% transfer of funds from
						the schools block to the High Needs Block for
						2018/2019. The SEND Working Group have
						taken an active role in planning effective use
						of this funding to ensure the skill set of those
						in educational settings is improved. The
						funding is to drive innovation.
					9	impact

weaknesses in the planning and transition processes General Outcomes: Increased staffing in place Transparency in decision making. Multi agency quality monitoring of EHC plans in place Theme owner: Service Leader, CYPDS									Blue: completed and embedded Green: on track, no concerns Amber: on track, Minor concerns Red: little progress major concerns. White: not started
Ofsted Main Finding 6.1	Systems and processes of well enough.	around the application	n for, and mana	gemen	it of e	educe	ation	n, health and	d care (EHC) plans are not working
Required Outcome	Action	Lead	Date for delivery		Monitoring Progress/in dates				mpact to date
				Dec 17	March	June 18	Sept 18		

The wide variances in the quality of education, health and care plans caused by

Progress (BRAG)

Revision date: 02/01/2018

Theme 6:

a	Explicit systems and	The EHCP process handbook	Service	January		Progress
	processes for the application	will be refreshed following a	Leader,	2018		Current EHC application process has been
	and managing EHC plans.	review of the processes. It will	CYPDS			reviewed and refreshed in line with statutory
		include: a communication				duties. To support assessment timescales
		standard, specific timescales				new requests are taken to panel the week
		and case escalation procedures.				after receipt.
		The handbook will be a				
		resource co-produced with				New SEND Business Manager has been
		families and young people to				appointed in CYPDS who starts on January 3 rd .
		ensure it is suitable for a wide				They are tasked with publishing an
		range of audiences.				operational handbook developed with
						parents/carers and young people by the end
		The handbook will be on the				of January 2018.
		Local Offer, given out to				
		families by schools or other				
		services when an application for				
		assessment is made, promoted				
		by the Information, Advice and				
		Support Service.				Impact
		BHFT will develop a single point	BHFT Service	July 2018		
		of access for Local authorities	leader	341, 2010		
		to send EHCP requests by the	icadei			
		end of Q1 2018/19. To ensure				
		that All services contacted will				
		provide a response to the				
		request including one				
		demonstrating no health needs				
		as appropriate				
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b.	Transparency in decision	Consistent feedback during the	Service	March		Progress
	making.	assessment will be given to all	Leader,	2018		Current EHC decision making processes have
	-	services, social care and	CYPDS			been reviewed and refreshed in line with
		specialist health teams, schools				statutory duties, revised terms of reference
		and parents who have				have been drawn up.
		involvement with a child which				
		gives transparency in peer				New SEND Business Manager has been
		moderated, decision making				appointed in CYPDS who starts on January 3 rd
		following an EHC request for				They are tasked with publishing an
		assessment				operational handbook co-produced and sense
		This will include timescales for				checked by parents/carers and young people
		panel decision making,				which will give clarity on the decision making
		assessment process and final				routes.
		decision making timelines.				
		The handbook will be on the				Impact
		Local Offer, given out to				
		families by schools or other				
		services when an application for				
		assessment is made, promoted				
		by the Information, Advice and			_G	
-	The action of feed 1	Support Service.	Camilaa	N.4 I-		Dua musas
c.	The active use of feedback	Service users will be able to	Service	March		Progress
	to improve systems and	provide feedback at each stage	Leader,	2018		
	processes	of the process and after every	CYPDS			lunn and
		engagement with the service				Impact
		through a simple text-based				
		survey.				

d.	Investment to make the management of SEND CYP with complex issues more personal.	CYPDS will have added capacity with two Case Officers focussed on the more complex cases, either new or existing to ensure their effective resolution without impact on other cases.	Service Leader, CYPDS	April 2018			Progress The Better Care Fund (Health and Social Care monies) have agreed £150k per year for three years to develop these two new posts plus an additional one for looking at schools processes.
		These specialist Officers will be able to work closely with families in a person centred way to seek resolution of differences.			9		CYPDS have established a plan to create the capacity in the team from April 2018. The SEND Working Group is working on the shaping of the potential JD's for the roles prior to full co-production on the functions and tasks within the person specification. Early activity on complex cases is being undertaken by an interim worker.
e.	Early identification and assessment of SEND.	Review the SEND support, advice and enhanced provision for pre-school settings, including effective use of the new Early Years Area SENCO model and Inclusion Support Funding to ensure children's needs are captured as early as possible. Progress to be reported to the Schools Forum in May 2017	Service Leader, CYPDS	December 2017			Impact Progress The early years block is supporting a £160k fund for inclusion, being led by the local Nursery Federation teaching school. Impact

Ofsted Main Finding 6.2	Despite recent improvement in the plans and the process for administ			ompleted in t	the statutory 20-week timescale, the quality of EHC
a. Multi agency quality monitoring of EHC plans in place.	CCG and BHFT to agree a regular quality reporting schedule for children with SEND to expand on quantitative data presently reported. This data will enable early analysis of upward/downward trends to inform commissioning cycles. Any themes, learning and improvement actions arising will be reported to the DCO and commissioner, to the East Berkshire SEND group and to RBWM SEND Steering Board Additionally, multi-agency thematic reviews of EHCPs will be developed to undertake deep dive audits three times a year: initial assessments, review assessments and transition processes to drive up quality of plans across East Berkshire. Any themes, learning and improvement actions arising will be reported to the DCO and commissioner, to the East Berkshire SEND group and to the RBWM Steering Board	Service Leader, CYPDS/ DCO Service Leader, CYPDS/ DCO	December 2017 April 2018 Sep 2018 Dec 2018	9	The quality schedule for BHFT has been agreed and will be finalised January 2018. The reporting schedule will commence April 2018. This will include data on number of EHCP requests, response times from BHFT, timely submissions of EHCP returns and BHFT single agency dip sampling of quality of the health outcomes for children with EHCPs. Mulitagency agreement has been reached. 2 meetings have been held chaired by the DCO. BHFT, each LA East of Berkshire and parent carer reps – including PaCiP, are co-producing the multiagency audit programme. The first audit is planned to take place 16.3.18 and will be a deep dive on initial plans ensuring each plan has a health element. The audit tool, best practice agreement and consent pathway have been agreed by the working panel. Progress on track. impact

b. The active use of feedback to improve systems and processes.	Young people and families will be able to provide specific feedback on their plans and annual reviews in an easy to access text based system.	Service Leader, CYPDS	March 2018		Progress Impact			
c. Transparency in decision making.	The decision making panels will continue to be multiagency with increased clarity and accountability to simplify and accelerate the processes. This will lead to robust decision making in a timely way to continue to meet the 20 week statutory timescale, Routine monitoring of the timescale is by LA performance management systems.	Service Leader, CYPDS/ DCO	December 2017	G	Progress The two EHC decision making panels have representatives from the key agencies including schools. The Terms of Reference for these have been updated with members Decisions are circulated after each weekly meeting to enable panel members to share information as appropriate with all those involved with CYP. New plans and Statement Transfers are completed in 20 weeks.			
d. Transparency with actions taken as a result of feedback.	The East Berkshire SEND group will review the outcome of routine audits of plans as well as the multi agency audit programme led by health to scrutinise the quality of new plans. Overall findings will be included in summary reports which will be published on the local offer.	DCS	March 2018		Progress Impact			
Ofsted Main Finding 6.3	Many EHC plans include too little o		-		re services. As a consequence, the intended outcomes			
	within weaker plans are focused entirely on educational achievement, and so do not support children and young people to achieve better health and social care outcomes.							

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a.	Awareness of the	Develop an "Inclusion Charter" so	Service	March		Progress
	importance of all dimensions	every child and their family	Leader,	2018		
	of the EHC plan, especially in	understand the commitments	CYPDS			
	relation to children in the	that all parts of the system have				Impact
	care of the local authority.	made to help them succeed.				
b.	Multi agency quality	CCG and BHFT to agree a regular	Service	January		Progress
	monitoring of EHC plans in	quality reporting schedule for	Leader,	2018		The quality schedule for BHFT has been
	place.	children with SEND to expand on	CYPDS /			agreed and will be finalised January 2018.
	•	quantitative data presently	DCO/BHFT			The reporting schedule will commence April
		reported. This will include data	,			2018.
		on number of EHCP requests,				
		response times from BHFT, timely				Mulitagency agreement has been reached.
		submissions of EHCP returns and				Two meetings have been held chaired by the
		BHFT single agency dip sampling				DCO. BHFT, each LA East of Berkshire and
		of quality of the health outcomes				parent carer reps – including PaCiP, are co-
		for children with EHCPs.				producing the multiagency audit programme.
		Tor children with Eriers.				The first audit is planned to take place
		Multi aganguthamatia raviawa of		March		16.3.18 and will be a deep dive on initial plans
		Multi-agency thematic reviews of EHCPs will be developed to				·
		•		July		ensuring each plan has a health element. The
		undertake deep dive audits three		October		audit tool, best practice agreement and
		times a year.		2018		consent pathway have been agreed by the
						working panel. Progress on track.
		Any themes, learning and				
		improvement actions arising will				impact
		be reported to the DCO and				
		commissioner, to the East				
		Berkshire SEND group and to				
		RBWM SEND Steering Board				
					9	
C.	Greater freedom of choice in	Increase the number of young	Service	April 2018		Progress
	the support that CYP with	people accessing personal	Leader,			
	SEND can access.	budgets and direct payments	CYPDS /			
		with an "EHC personal budgets"	DCO			Impact
		policy.				
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Theme 7: The lack of ef when planning for their indi	Progress (BRAG) Blue: completed and embedded				
General Outcomes: • Co-production embedded	Green: on track, no concerns Amber: on track, Minor concerns Red: little progress major				
Theme owner: DCO/AD (CCG) S	concerns. White: not started				
Ofsted Main Finding 7.1	Co-production at a strategic level 2014	el is not as well	established as	it should be, considering that	the reforms were introduced in
Required Outcome	Action	Lead	/impact to date		
				Dec 17 March June 18 Sept 18	

a. Co-production embedded.	Work with PaCiP to develop the shared understanding of coproduction values and techniques so that all services can engage effectively for young people.	Service Leader, CYPDS / DCO / PaCiP Chair				Progress PaCiP members are being invited to attend co-production and participation workshops which are facilitated by Contact. To date 15 parents / carers have completed the workshop.
	We will commission Contact to lead a workshop for all stakeholders on co-production during the spring.		March 2018			The Inclusion Summit has been booked for 19th April 2018. PaCiP will lead the section on co-production. impact
	The Inclusion Summit will be used as a vehicle to reinforce our co-production principles.		April 2018			
	All development activities on this action plan will include parent/carer representation.		July 2018	9		
Ofsted Main Finding 7.2	The re-launch of the Parents and	Carers in Partn	ership (PaCiP)	is very re	cent and	l is yet to have an impact.

b.	PaCiP supported to develop reach and breadth of parental representation.	Strengthen and develop the use of PaCiP as a group to represent views of parents to shape services. PaCiP will focus on widening their membership to include families with differing needs and at different point in their SEND journey so that we can be sure that all needs are represented. Steering Board to receive termly reports on PaCiP	Service Leader, CYPDS, PaCiP, IAS DCO	October 2018	Progress The SENCO network has invited PaCiP to attend their meeting in January/February to explore working together to reach a wider range of people. Currently 68 families are fully signed up to the PaCIP database and 112 facebook members of the closed group The parent feedback session booked for 18th January will be an opportunity for a wider group of parents to get involved in area improvements. The support of the SENCO network will be harnessed to reach those at SEN support level in schools
		sure that all needs are			January will be an opportunity for a wider
					improvements. The support of the SENCO
					SEN support level in schools
		database with ambition to			
		reach 120 fully signed up			to a set
		members, who are willing to			Impact
		participate and get involved in			
		the forum's activities during			
		this action plan			

c. Use the Local Offer to spread knowledge and coverage of PaCiP.	The Local Offer will contain a regular feed from the PaCiP facebook page to keep families informed and to encourage feedback. PaCiP will report back to Steering Board on facebook usage statistics on a quarterly basis	Service Leader, CYPDS, PaCiP, IAS DCO	ongoing		Progress The East Berkshire SEND meeting is a conduit to ensure communication of PaCiP to all agencies; each member of the group have a responsibility to ensure relevant information is disseminated across their agencies and to parents including Local events and Local Offer updates. GP's also receive regular updates via training afternoons and via email cascade from the DCO. The DCO and CYPDS Service Lead have cochaired a PaCiP session on health September 2017 and will be attending January 2018 for a feedback opportunity.
d Raise profile of co- production and PaCiP.	Ensure high profile engagement with PaCiP at the Inclusion Summit and promote their involvement at all stages in the journey of a young person. PaCiP to be core members of the East Berkshire SEND meeting to ensure active participation in developing strategies and decision making, including those leading to joint commissioning opportunities.	Service Leader, CYPDS, PaCiP, IAS DCO	March 2018		Progress The Inclusion Summit has been booked for 19th April 2018. PaCiP will lead the section on co-production. PaCiP are members of the East Berkshire SEND meeting; first meeting attended November 2017. Impact
Ofsted Main Finding 7.3	Plans are in place to improve co- improved situation.	production, bu	t currently paren	ts in the local ar	ea have little faith that this will lead to an

a. Use and promote the local Offer.	The Local Offer will contain a regular feed from the PaCiP facebook page to keep families informed and to encourage feedback. PaCiP will report back to Steering Board on usage statistics on a quarterly basis.	Service Leader, CYPDS / PaCiP	April 2018	g	Progress CYPDS have increased resource for the local offer to increase its impact. PaCiP have agreed to supply to Steering Board with data on facebook usage each quarter to enable the Board to measure effectiveness of the Local Offer. impact
b. Shared outcome information.	A Communication Strategy that will provide regular feedback to CYP and their families on how their co-production has led to improved outcomes. This will include regular event for dissemination, live updates on the Local Offer, PaCIP website and social media.	DCS	March 2018	g	Progress Increased resources and restructure within CYPDS provides capacity to focus on the local offer and public materials. First Chair's Report published. Digital reach element of plan to be developed with PaCIP. Impact
c. Co-produce the Inclusion Summit.	Hold the first Annual Inclusion Summit so that parents/carers, schools, voluntary organisations and partners come together to reinforce the commitment to inclusion within the borough.	Service Leader, CYPDS	March 2018	9	Progress Inclusion Summit is booked for 19th April 2018. School level population data shared during September and further work on the appropriate statistics is under way with plan for first Annual report at the Inclusion Summit. impact

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d.	Ensure co-production is present in the development of individual plans for children and young people.	The EHCP process handbook will be to include specific details of the co-production process and how to understand it.	Service Leader, CYPDS	January 2018		Progress EHC Process handbook has been reviewed and work to refresh will take place in January. impact
		Feedback process will allow for immediate feedback on the effectiveness of co-production in each of the three areas: education, health and care.		April 2018		

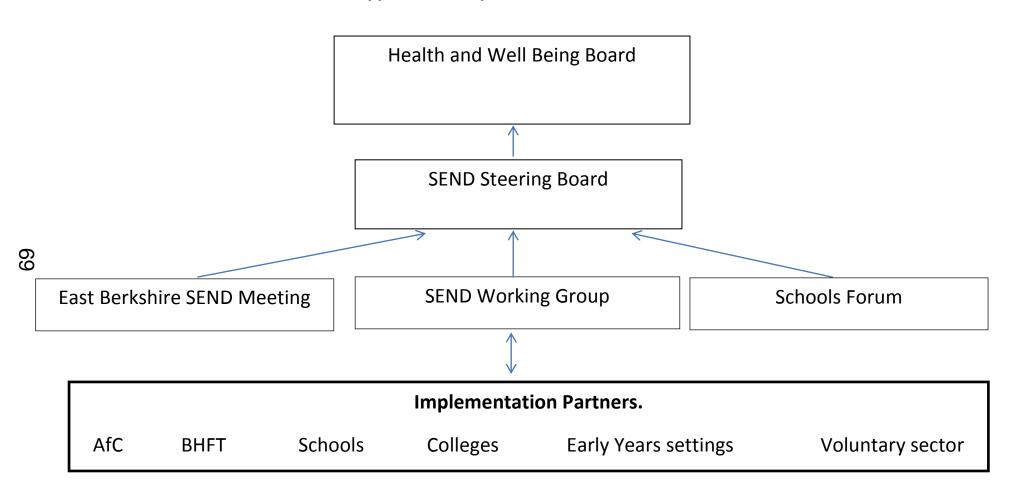
Theme 8: Poor joint commissioning arrangements that limit leaders' ability to ensure that there are adequate services to meet local area needs. General Outcomes: SEND strategy in place. Systems are in place to ensure collaborative planning and commissioning. Joint commissioning strategy in place. Theme owner: CCG/ LA								
Ofsted Main Finding 8.1 Joint commissioning is under-developed. This means that in a period of declining budgets, opportunities to pool resources to tackle areas of need in the local area are under-utilised.								
Action					ring		Progress/i	mpact to date
			Dec 17	March	June 18	Sept 18		
Complete the consultation on the SEND strategy, developing the working group to design and reshape services in line with the priorities with schools. Schools Forum support the joint	Service Leader, CYPDS / CCG Lead	April 2018					transfer of the High N SEND Wor	nber Schools Forum agreed a 0.5% funds from the schools block to eeds Block for 2018/2019. The king Group have taken an active nning effective use of this funding
	Joint commissioning is under-der tackle areas of need in the local Action Complete the consultation on the SEND strategy, developing the working group to design and reshape services in line with the priorities with schools.	complete the consultation on the SEND strategy, developing the working group to design and reshape services in line with the priorities with schools.	Joint commissioning is under-developed. This means that in a tackle areas of need in the local area are under-utilised. Action Complete the consultation on the SEND strategy, developing the working group to design and reshape services in line with the priorities with schools.	Joint commissioning is under-developed. This means that in a period tackle areas of need in the local area are under-utilised. Action Complete the consultation on the SEND strategy, developing the working group to design and reshape services in line with the priorities with schools. Action Complete the consultation on the SEND strategy, developing the working group to design and reshape services in line with the priorities with schools.	Joint commissioning is under-developed. This means that in a period of tackle areas of need in the local area are under-utilised. Action Complete the consultation on the SEND strategy, developing the working group to design and reshape services in line with the priorities with schools.	Joint commissioning is under-developed. This means that in a period of declinated areas of need in the local area are under-utilised. Action Lead Date for delivery Action Complete the consultation on the SEND strategy, developing the working group to design and reshape services in line with the priorities with schools.	Joint commissioning is under-developed. This means that in a period of declining tackle areas of need in the local area are under-utilised. Action Lead Date for delivery Action Complete the consultation on the SEND strategy, developing the working group to design and reshape services in line with the priorities with schools.	Joint commissioning is under-developed. This means that in a period of declining budgets, optackle areas of need in the local area are under-utilised. Action Lead Date for delivery Complete the consultation on the SEND strategy, developing the working group to design and reshape services in line with the priorities with schools. Progress The Decemptage of the Monitoring dates April 2018 April 2018 Progress The Decemptage of the High N SEND World SEND World SEND World Progress The Decemptage of the High N SEND World SEND World April 2018 SEND World April 2018 SEND World SEND World SEND World SEND World April 2018 SEND World SEND World SEND World SEND World SEND World April 2018 SEND World SEND World SEND World SEND World April 2018 SEND World SEND World SEND World SEND World

Develop an Annual Trends	DCS	March		Progress
•		2018		
				Impact
				mpace
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To develop the CAMHs	CCG/DCS	March		Progress
transformation group into the		2018		The Better Care Fund has awarded £150k for
East Berkshire children's				three recurrent years to increase SEND
commissioning group to ensure				capacity in the most complex vases and in
that SEND needs are included				schools to support inclusion and timely and
within the remit of the group.				good quality EHC Assessment requests.
				Children's commissioning group meeting in
To review existing Speech and	CCG/DCS	December		January 2017, joint commissioning of a single
		2018		pathway of Speech and Language services an
				agenda item
service	D.CC	N 2017		Impact
To waite a business see for	DCS	NOV 2017		
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			5	
. ,	and use of loca	l area resource	es to follow un con	cerns about children and young neonle's
	=		-	
				-
	report which includes feedback from young people and their families in order to ensure service planning decisions are influenced by the young people they impact on To develop the CAMHs transformation group into the East Berkshire children's commissioning group to ensure that SEND needs are included within the remit of the group. To review existing Speech and Language Therapy services across east Berkshire with the aim to commission a single service To write a business case for joint funding to the Better Care Fund to secure additional SEND capacity Some school leaders make very gedevelopment. However, other sci	report which includes feedback from young people and their families in order to ensure service planning decisions are influenced by the young people they impact on To develop the CAMHs transformation group into the East Berkshire children's commissioning group to ensure that SEND needs are included within the remit of the group. To review existing Speech and Language Therapy services across east Berkshire with the aim to commission a single service To write a business case for joint funding to the Better Care Fund to secure additional SEND capacity Some school leaders make very good use of local development. However, other schools take a multiple of the service development. However, other schools take a multiple of the service development. However, other schools take a multiple of the service development. However, other schools take a multiple of the service development.	report which includes feedback from young people and their families in order to ensure service planning decisions are influenced by the young people they impact on To develop the CAMHS transformation group into the East Berkshire children's commissioning group to ensure that SEND needs are included within the remit of the group. To review existing Speech and Language Therapy services across east Berkshire with the aim to commission a single service DCS December 2018 CCG/DCS December 2018 December 2018 DCS Nov 2017 To write a business case for joint funding to the Better Care Fund to secure additional SEND capacity Some school leaders make very good use of local area resource development. However, other schools take a much less proaction.	report which includes feedback from young people and their families in order to ensure service planning decisions are influenced by the young people they impact on To develop the CAMHs transformation group into the East Berkshire children's commissioning group to ensure that SEND needs are included within the remit of the group. To review existing Speech and Language Therapy services across east Berkshire with the aim to commission a single service To write a business case for joint funding to the Better Care Fund to secure additional SEND

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a.	Fair and transparent high	Review the matrix-based	Service	January			Progress
	needs funding mechanism	funding system to ensure that it	Leader,	2018			All parties are committed to a fair and
	and policy in place.	is fair and balanced across the	CYPDS				transparent model of applying top up funding
		system, ensuring that the most					based on need. Matrix is subject to on- going
		inclusive schools are not					review and schools have taken the
		penalised for their approach.					opportunity to look at individual cases in
		The state of the s					some detail where funding concerns have
							been flagged.
							The January 2018 Schools Forum will be
							asked to approve a model for further
							supporting the most inclusive schools based
							on volume of pupils with EHC plans.
					(5		
					9		impact
b.	Consistency in use of	SEND Working Group to drive	Service	January			Progress
	commissioning across	forward task and finish activity	Leader,	2018			Graduated response booklet is being
	schools.	around cluster working in	CYPDS				reviewed based on feedback from leading
		school communities which can					SENCo's.
		respond to need and identify					
		relevant joint commissioning					The SEND Working Group have taken an
		priorities.					active role in planning effective use of shared
		priorities.					schools block funding to include developing a
							-
							cluster approach to meet SEND needs.
					_(J)		
					0		impact

c. Access to specialist	Employ a SEND specialist to	Service	April 2018			Progress
educational support and	help schools develop their	Leader,				The Better Care Fund (Health and Social Care
guidance in place.	practice and support the	Education				monies) have agreed £150k per year for three
	achievement of the inclusion	Leadership				years to include a specific role to support
	quality mark.					school processes as well as support in
						submitting good quality EHC assessment
						request at the appropriate time.
				(5)		
				9		impact

Appendix 1: Proposed Governance Structure



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Report Title:	Local Area Special Educational Needs and Disabilities (SEND) written statement of actions
Contains Confidential or	No – Part I
Exempt Information?	
Member reporting:	Cllr N Airey, Lead Member for Children's Services Cllr D Evans, Deputy Lead Member for Children's Services
Meeting and Date:	Cabinet, 23 November 2017
Responsible Officer(s):	Kevin McDaniel,
	Director of Children's Services.
Wards affected:	All



REPORT SUMMARY

- The Local Area, including the Local Authority, has a range of duties set out in the 2014 Children and Families Act which focus on the reforms young people with Special Educational Needs and Disabilities. The Office for Standards in Education (Ofsted) and Care Quality Commission (CQC) undertook an inspection of the local area's arrangements for the provision of Special Educational Needs and Disabilities (SEND) and published their findings in a letter on 1 September 2017.
- The inspection raised a number of concerns which require the local authority to work with our partners including Health agencies and schools to prepare a Written Statement of Action (WSOA) which will be monitored by Ofsted. This report outlines the outcomes that the WSOA aims to achieve, addressing the concerns raised by the inspection in the process.
- The report sets out twelve objectives to be achieved between December 2017 and July 2018 which will create a transparent and accountable system that will ensure that all children and young people with special educational needs and/or disabilities are appropriately supported to achieve their goals over the coming years.
- To deliver the required level of change, the local authority and health partners propose to invest £450,000 over the next three financial years in additional specialist resources through the Better Care Fund. With the support of the Schools Forum, local schools are being asked to support a fund of £420,000 to commission new services which will drive the SEND Strategy forward from April 2018.

1 DETAILS OF RECOMMENDATION(S)

RECOMMENDATION: That Cabinet:

- i) Notes the Written Statement of Action which has been submitted to Ofsted.
- ii) Approves a consultation process to finalise the area-wide SEND Strategy and Inclusion Charter for the borough, culminating in an Inclusion Summit to take place before the end of March 2018.
- iii) Approves the submission of a joint bid with East Berkshire CCG to the Better Care Fund to secure £150,000 per year for three years to fund the resources that will support improved inclusion in mainstream schools and resolve the most complex cases in a timely way.
- iv) Endorses the recommendation of the Schools Forum that schools agree to transfer 0.5% of the Schools Block funding to the High Needs Block for 2018/19 to provide additional support for pupils included in mainstream schools.

2 REASON(S) FOR RECOMMENDATION(S) AND OPTIONS CONSIDERED

Background

2.1 The Ch

- 2.1 The Children and Families Act 2014 sets out a series of reforms which put the aspirations and outcomes of young people with special educational needs and/or disabilities (SEND) at the heart of service delivery. It requires co-production (the act of working with young people and families) to develop both area wide services and individual plans. The headline reform was the introduction of Education, Health and Care plans (EHCP) to replace Statements of Special Educational Needs (SSEN).
- 2.2 The local area, including the Local Authority, has until April 2018 to fully implement the reforms, and specifically, convert all SSENs to EHCPs while creating new EHCPs. The Royal Borough is on track to convert 756 SSENs to EHCP and currently has a total of 858 EHCP and SSENs, a growth of 21% since April 2014.
- 2.3 The Office for Standards in Education (Ofsted) and Care Quality Commission (CQC) were asked to inspect the progress of local authorities in implementing the reforms. This is a new inspection framework and the Local Government Information Unit has recently published a briefing on inspection outcomes¹ and they summarise that poor inspection outcomes identify four issues: Leadership;

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 $^{{}^{1}\,\}underline{\text{https://www.lgiu.org.uk/wp-content/uploads/2017/10/Special-Educational-Needs-and-Disability-SEND-area-inspections-} \\ \underline{\text{E2\%}80\%93-\text{written-statements-of-action.pdf}}$

- Education, Health and Care (EHC) Plans; the Local Offer; and engagement with parents.
- 2.4 Ofsted and the CQC undertook an inspection of the Royal Borough's local area's arrangements for the provision of Special Educational Needs and Disabilities (SEND) between 3 July 2017 and 7 July 2017. Ofsted published their findings² on 1 September 2017 and noted eight areas of concern in the local area:
 - tardiness and delay in establishing strategies to implement the reforms effectively.
 - the lack of leadership capacity across local area services, such as the time given to the role of the DCO.
 - poor use of management information to secure a robust overview of the local area's effectiveness.
 - weaknesses in how leaders are held to account across the local area.
 - the inequality of access to services and variability of experience for children and young people who have special educational needs and/or disabilities and their families.
 - the wide variances in the quality of education, health and care plans caused by weaknesses in the planning and transition processes.
 - the lack of effective co-production with parents when designing and delivering services and when planning for their individual children's needs.
 - Poor joint commissioning arrangements that limit leaders' ability to ensure that there are adequate services to meet local area needs.
- 2.5 Ofsted and the CQC determined that local authority was required to produce a written statement of action (WSOA) in response to these concerns. Currently about 40% of area inspections have required written statements of action to be prepared. This statement must relate back directly to the eight areas of concern and has to be accepted by Ofsted after review by officials from the Department for Education. It must be received by Ofsted before the 24 November 2017.
- 2.6 The Children's Overview and Scrutiny Panel on 20 September 2017 looked at the detailed findings and received a verbal update on progress towards the WSOA on 17 October 2017.
- 2.7 A WSOA, listed in Appendix A, has been prepared based on a common format successfully used by other local authority areas. The statement has been developed in discussion with a range of stakeholders, including the official from the Department for Education. Following a meeting with the Department for Education on 7 November 2017 the steering board will finalise the WSOA and

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² https://reports.ofsted.gov.uk/provider/files/2722947/urn/80546.pdf

- submit it to Ofsted on the 16 November 2017. Once approved by Ofsted it must be published on the Local Offer pages of RBWM's website.
- 2.8 A steering board which has representation from council members, officers, health agencies, schools and PACiP³ will meet each month to monitor progress against the action plan and provide a progress update which will be circulated to all parties and published on the Local Offer website alongside the WSOA.
- 2.9 Representatives from the DFE will visit regularly to offer an external perspective on expected progress and provide guidance with those issues which are proving hard to achieve.
- 2.10 It is expected that the steering board will report on progress to the Children's Services Overview and Scrutiny Panel at key points across the year.

The anticipated impact of the Written Statement of Action

- 2.11 The WSOA in Appendix A is formatted to enable cross referencing of specific actions against the issues raised by Ofsted with clear accountability for those actions. To see the proposed impact of the actions, the following paragraphs highlight the details of the plan to improve access to services for all young people with special educational needs and disabilities.
- 2.12 Complete the consultation on the SEND Strategy and develop an implementation working party. This will result in a group of LA officers, health practitioners, school leaders and experts, and parents completing the consultation on the draft strategy and setting out to implement the priorities:
 - to ensure that emotional wellbeing and mental health services are available to all young people;
 - settings are fully inclusive and improve educational outcomes for young people with SEND;
 - young people post 16 access education and employment to support transition to adulthood.

The implementation working party will be supported by a budget within the High Needs block, created by a transfer from the schools block as set out in 4.6

2.13 Establish an inclusion quality mark for schools and colleges. An assessed approach will enable parents and young people to compare different school approaches to inclusion. Schools will be able to set the way they deliver inclusion so that there continues to be innovation within the local area. It is expected that the scheme will be defined by the end of March 2018.

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³ PACiP: Parents and Carers in Partnership is the recently established local parents' forum, funded by a grant from the DFE. www.pacip.org

- 2.14 Co-produce an Inclusion Charter for young people and families. Develop a common set of expectations based on the Local Offer, SEND strategy, school inclusion quality mark and health needs so that there is a common understanding and expectation. The minimum expectation is that every school should be able to meet the needs of a mainstream-able child living within their catchment area, supported by appropriate health and social care services. Co-production with families means that this process needs to be given time and the charter should be complete by the end of March 2018.
- 2.15 Establish an Annual Inclusion Summit. During March 2018 the borough will arrange and host a Summit for young people, parents, schools, voluntary sector and partners which celebrates and reinforces the commitment to inclusion within the Borough. We expect to launch the Inclusion Charter and the inclusion quality mark for schools and colleges in March 2018.
- 2.16 Make the Local Offer, parent engagement and promotion "every day business". With increased focus to ensure that the local offer is up to date, there will be a regular SEND newsfeed in collaboration with the parent forum to drive connection with their services. Health visitors will provide an introductory welcome pack as part of their early engagement with families from January 2018.
- 2.17 Support voluntary groups with places to meet and support families. Such groups are important to supporting parents and young people with similar needs and the groups will, where possible, be offered non-financial support by partners including the council, health agencies and schools. In return the groups will maintain an up to date and active profile on the local offer and support local families. It is expected that the local offer will be re-launched at the first Inclusion Summit in March 2018.
- 2.18 Invest in the expert resources to bring the inclusion quality mark to life. Schools have many skilled staff, however several need help to develop their practice and the local authority will seek to recruit to this role in time for an April 2018 start.
- 2.19 Use the SENCO network to promote the "graduated approach to SEND" at all levels. Ofsted recognised that many schools are effective at assessing need and accessing services for young people. The local authority will facilitate the SENCO networks and, with schools, identify leading practitioners who will be asked to share their expertise with all schools including the independent sector. The network will publish the meeting schedule in January 2018 and the local authority will refresh the "graduated approach" guidance in January 2018.
- 2.20 Refresh the EHCP process to include communications standards; co-production guidance; transparent & shared decision making; and feedback at every stage. The SEND services, including the local authority and Health partners, will publish a handbook outlining the process for all assessments which start from

- the 1 January 2018 including mechanisms to give feedback at every stage. This handbook will be published on the local offer.
- 2.21 Invest in expert resources to manage complex EHCP cases and ensure multiagency quality assurance takes place. Case coordinators are each involved in over 140 active EHCPs over time which makes dealing with particularly complex cases challenging and impacts other young people too. The Local Authority SEND service will recruit two complex case workers to support case coordinators and schools with the intention of finding the best way to keep young people successfully in local schools. These workers will also work with the DCO from health to ensure effective quality assurance improves practice over time for all services. It is expected these posts will start from April 2018.
- 2.22 Establish a "preparing for Adulthood" pathway with additional capacity within the local authority team. The local authority will invest in a dedicated team to focus on finding the best options for young people preparing for adulthood at post 18. This team will begin operating by 1 January 2018.
- 2.23 Develop an Annual Trends report. This area wide data will include inclusion rates in schools; assessment and EHCP plan agreement rates; service usage statistic across the area and feedback information from young people and their families. This will be used by commissioners working across the area to make better budget and service planning decisions for young people. The first report will be presented at the Annual Inclusion Summit in March 2018.
- 2.24 Table 1 sets out the recommended option for cabinet and the financial costs to the local authority are set out in section 4.

Table 1: Options

Table 1: Options	
Option	Comments
Approve a consultation for an areawide SEND Strategy and Inclusion Charter for the borough, culminating in an Inclusion Summit to take place before the end of March 2018	This commitment to a co-produced strategy and transparent expectations will address the concern that some children are not getting access to services as effectively as their peers.
Approve a bid to the Better Care Fund for £150,000 per year for three years which will provide the additional resources that will support improved inclusion in mainstream schools and resolve the most complex cases in a timely way.	These resources will enable all schools and settings to access support to enhance their ability to support all pupils with SEND while making sure that all young people pass effectively through the revised processes.
Support the proposal to the Schools Forum to transfer 0.5% of the Schools Block funding to the High Needs Block for 2018/19 to	This proposal will demonstrate the area's commitment to making sure that the SEND strategy under development will be able to make a difference to the

Option	Comments
provide additional resources for pupils included in mainstream schools through the implementation of the SEND strategy.	outcomes for young people
This is the recommended option	
Do not approve the three	Without the visible commitment;
recommendation set out in this	additional skills or resource flexibility,
report.	the chance of the overall plan being delivered is significantly reduced.
This is not recommended	

3 KEY IMPLICATIONS

Table 2: Key implications

Outcome	Unmet	Met	Exceeded	Significantly Exceeded	Date of delivery
SEND		31/3/2018	31/1/2018		-
Strategy is					
published					
Inclusion		31/3/2018			
Charter is					
published					
Inclusion		31/3/2018			
charter mark					
scheme					
published					
Preparing for		1/4/2018	1/1/2018		
Adulthood					
pathway					
active		21/2/2212			
Inclusion		31/3/2018			
Summit					
delivered		4 /4 /0 0 4 0			
Revised		1/1/2018			
EHCP					
process					
handbook					
published					

4 FINANCIAL DETAILS / VALUE FOR MONEY

4.1 Sections 2.12 to 2.23 outline the proposed actions to improve the effectiveness of services for young people with special educational needs and/or disabilities. This plan has impact on three distinct budget streams: the local authority base budget; the shared Better Care Fund with Health; and the High Needs Block of the dedicated schools grant which is overseen by the Schools Forum.

- 4.2 The plan to organise an Annual Inclusion Summit and establish an Inclusion Charter will require logistical support and incur costs for marketing and hosting such an event and the on-going promotion of the local offer. These are estimated at £15,000 which will need to be added to the 2017/18 budget from reserves.
- 4.3 The plan to establish a "Preparing for Adulthood" pathway is built into the budget plan for 2018/19 as the level of SSEN to EHCP transition work falls. To start this work in January 2018 instead of April 2018 will have a small, one off cost of about £22,000 for earlier staffing costs.
- 4.4 The plans to provide posts to resolve complex case issues and expertise for schools, represent time limited investments to establish the skill base across the area. It is proposed to jointly bid to the Better Care Fund as these resources offer the opportunity to avoid costly interaction with health and social care services further down the line. It is considered that the resources required could either be recruited as permanent staff or delivered as a contracted service subject to the market conditions. It is therefore estimated that the cost of the services is in the region of £150,000 per year for three years, based on three SEND experienced professionals working during school term time with business support for the required processes and communication. Cabinet is therefore asked to approve the development and submission of a bid to the Better Care Fund to secure this key resource.
- 4.5 The most recent government data, based on school census data from spring 2017 indicates that the typical rate of EHCPs in the English school system is 2.8% with about 12% of the cohort meeting the criteria for additional SEND support. In RBWM the EHCP rate is lower on average at 1.6% and higher for the SEND support range at 16%. This suggests that more young people in the borough might be eligible for EHCP support which will put further pressure on the High Needs Block element of the Dedicated Schools Grant.
- 4.6 The Schools Forum met on the 2 November and endorsed a proposal to transferring 0.5%, approximately £420,000, from the schools block to the High Needs block in 2018/19 to enable the transformation of high needs services under the design of the SEND strategy working party. As a result of extensive regulations which have been introduced by the Department for Education on this type of transfer for 2018/19 onwards, council officers are currently undertaking a consultation with all schools on this proposal and Cabinet are asked to endorse the request that schools support the inclusion agenda by agreeing to this transfer for 2018/19.
- 4.7 The East Berkshire CCG has already committed to additional resourcing to enhance the capacity of the DCO. This has already resulted in the DCO being more active and engaged in issues relating to the SEND inspection.
- 4.8 The NHS has successfully captured customer feedback using text messaging technology. Many of the service providers, including schools, have such systems so it is proposed that a common approach is defined to build on this

experience. This may result in the council requiring upgraded facilities and the costs for this are not known at the time of writing.

Table 3: Financial impact of report's recommendations

REVENUE	2017/18	2018/19	2019/20
Addition	£37,000	£0	£0
Reduction	£0	£0	£0
Net impact	£37,000	£0	£0

5 LEGAL IMPLICATIONS

- 5.1 The Council has a "general duty" under the Children and Families Act 2014.
- 5.2 The services provided by the Council in discharge of this duty are subject to a statutory regime of inspection by the Office for Standards in Education, Children's Services and Skills (Ofsted), an impartial non-ministerial government department which reports directly to Parliament.
- 5.3 The processes and determination of an Education, Health and Care plan are subject to considered by a legal tribunal system which has the authority to make binding decisions and establishes case law. Any changes and policies considered in the implementation of the plan will need to be mindful of this facet.

6 RISK MANAGEMENT

6.1 The potential risks for the delivery of these outcomes are set out in table 4:

Table 4: Impact of risk and mitigation

Risks	Uncontrolled Risk	Controls	Controlled Risk
Further intervention by Ofsted due to the statutory Written Statement of Action not being actioned.	MEDIUM	A steering board consisting of members, officers, school, health and parent representatives will monitor progress on a monthly basis.	LOW
Poor engagement with schools reduces the ability to improve outcomes for children with SEND	HIGH	A SEND strategy working group made up of LA Officers, school, health and parent reps has been established with	MEDIUM

Risks	Uncontrolled Risk	Controls	Controlled Risk
		public reporting of progress	
Inability to secure sufficiently skilled resources to support the implementation of the changes	MEDIUM	It is proposed to use a range of workers, so that this risk is spread across a number of potential posts	LOW
Schools determine to not support the proposal to create a fund for service redesign	MEDIUM	Extensive briefings are taking place in November with Headteachers and School Business Managers. Some existing services will be stopped in April 2018 to release funding for changes.	LOW

7 POTENTIAL IMPACTS

7.1 Equalities Impact Assessment: Not Applicable to this report, however individual decisions will need to assessed to ensure that they are appropriate.

8 CONSULTATION

8.1 There has been a number of consultation events with PACIP, Health and Schools to shape the written statement of action. This has resulted in two groups being established: the Steering Board and the Strategy Working Party.

9 TIMETABLE FOR IMPLEMENTATION

9.1 The timetable for implementation are deadlines imposed by Ofsted/CQC.

Table 5: Implementation timetable

Date	Details
16 th November	Written Statement of Action to Ofsted/CQC submitted
2017	before the 24 th November deadline.
24 th November	Complete all required actions from the Written
2018	Statement of Action.

9.2 Implementation date if not called in: 'Immediately'

10 APPENDICES

10.1 Appendix A: Written Statement of Action submitted to Ofsted

11 BACKGROUND DOCUMENTS

11.1 The Framework for the Inspection of Local Area's Effectiveness in identifying and meeting the needs of children and young people who have special educational needs and/or disabilities. OFSTED and CQC April 2016. Framework for inspecting local areas in England under section 20 of the Children Act 2004.

https://www.gov.uk/government/publications/local-area-send-inspection-framework

11.2 Evaluation of the local areas' readiness for the implementation of the disability and special educational needs reforms as set out in the Children and Families Act 2014. Advice note on a study undertaken jointly by Ofsted and the Care Quality Commission at the request of the Parliamentary Under Secretary of State for Children and Families.

https://www.gov.uk/government/publications/send-reforms-study-of-local-areas-readiness

11.3 Special Educational Needs and Disability: Code of Practice. Statutory Guidance. January 2015. https://www.gov.uk/government/publications/send-code-of-practice-0-to-25

11.4 The Children and Families Act 2014 www.legislation.gov.uk/ukpga/2014/6/contents/enacted

12 CONSULTATION (MANDATORY)

Name of	Post held	Date	Commented
consultee		sent	& returned
Cllr N Airey	Lead Member	24/10	2/11
Alison Alexander	Managing Director	24/10	2/11
Russell O'Keefe	Executive Director		
Andy Jeffs	Executive Director		
Rob Stubbs	Section 151 Officer	24/10	2/11
Louisa Dean	Communications and	24/10	2/11
	Marketing Manager		

REPORT HISTORY

Decision type: Non-key decision	Urgency item? No.
Denent Author: Kerin McDen	ial Director of Children's Comisses
Report Author: Kevin McDan	iel, Director of Children's Services







Royal Borough of Windsor and Maidenhead Local Area Written Statement of Action for Special Educational Needs and Disabilities (SEND)

Purpose of this statement

Between 3 July 2017 and 7 July 2017, Ofsted and the Care Quality Commission (CQC) conducted a joint inspection of the Royal Borough of Windsor and Maidenhead (RBWM) local area to judge its effectiveness in implementing the special educational needs and disability (SEND) reforms set out in the Children and Families Act 2014. As a result of the findings of the inspection, Her Majesty's Chief Inspector (HMCI) determined that a Written Statement of Action (WSOA) is required to address eight areas of significant weakness in the local area's practice. RBWM and the Windsor and Maidenhead (WAM) Clinical Commissioning Group (CCG) are jointly responsible for submitting the written statement, which has been produced in conjunction with Parents and Carers in Partnership (PaCiP).

The local area is required to produce and submit a Written Statement of Action to Ofsted that explains how the local area will tackle the following areas of significant weakness:

- tardiness and delay in establishing strategies to implement the reforms effectively
- the lack of leadership capacity across local area services, such as the time given to the role of the DCO
- poor use of management information to secure a robust overview of the local area's effectiveness
- weaknesses in how leaders are held to account across the local area
- the inequality of access to services and variability of experience for children and young people who have special educational needs and/or disabilities and their families
- the wide variances in the quality of education, health and care plans caused by weaknesses in the planning and transition processes
- the lack of effective co-production with parents when designing and delivering services and when planning for their individual children's needs
- poor joint commissioning arrangements that limit leader's ability to ensure that there are adequate services to meet local area needs.

Since the inspection, the Borough's Director of Children's Services, Achieving for Children and the CCG's Director of Strategy and Operations, and Director of Quality have been working with services and stakeholders to understand the actions we need to take to make improvements. These include: PaCiP; employees of RBWM and WAM CCG; schools and colleges; Schools Forum; Public Health; Berkshire Healthcare Foundation Trust (BHFT) and other health care providers.

This is our statement of action. It sets out:

- 1. Our vision
- 2. The value of coproduction;
- 3. Key Themes from the inspection.
- 4. The framework we will use to measure our performance.
- 5. A summary of the outcomes we are seeking to achieve to address the weaknesses identified and the improvements we will make;

The action plan within the written statement of action will be overseen and scrutinised by a new multiagency SEND Steering Board. This will be an evolution of our existing multi agency SEND improvement group.

1. Our vision and principles.

Our vision for children and young people with SEND in RBWM was discussed at length during the co-production of the SEND strategy shared with the inspection team. These principles and priorities remain and underpin the actions which support our written statement.

In RBWM we are committed to developing inclusive communities which are welcoming to all. Our vision for Special Educational Needs and Disabilities (SEND) underpins this commitment. It is:

"To ensure that every child and young person with SEND in the borough is safe, has access to equal opportunities and is enabled to reach their full potential"

We are committed to securing the best possible outcomes for children and young people with SEND. We want them and their families to: feel valued; be able to participate; and be empowered to have choice and control. We will work together to give children and young people with SEND in RBWM every chance to be the best that they can be. We want them to enjoy a healthy and happy family life and to go to an educational establishment that meets their needs as near to their home as possible.

Our SEND strategy focuses on three major priorities. These priorities run alongside the written statement of action. They are:

- 1. work to ensure that appropriate emotional wellbeing and mental health services are available to all children and young people.
- 2. support early year's settings, schools and others to be fully inclusive and improve educational outcomes for children and young people with SEN and Disabilities.

3. improve educational achievement for young people post 16 and ensure effective transitions into adulthood.

Three principles underpin our aspirations.

- 1. Involve children and young people and their parents and carers in all decisions about them, promoting independence and autonomy through to adulthood.
- 2. Enable inclusion and participation in all aspects of family, school and community life in a local and inclusive setting, making the best possible use of available resources.
- 3. Secure the right support at the right time for families by working in partnership with schools, health, social care and other key partners.

2. The value of coproduction

We will build on our coproduction partnerships and continue to make sure that the right people are involved in delivering the improvements set out in this plan in the same way as the strategy was developed. This work will include contributions from councillors, senior leaders, partners, schools, colleges, staff, PaCiP, and young people. Improvement work will be delivered through a SEND working groups overseen by the SEND Steering Board.

As part of this commitment, we will work with PaCiP to develop the understanding of coproduction for all stakeholders and use the model when designing changes to deliver the SEND strategy. We recognise that working with our partners within PaCiP we should ensure that co-production:

- Is recognised as important, valued, planned and is adequately resourced.
- is clearly viable at all stages in the planning, delivery and monitoring of services
- clearly describes roles for children, young people and parents
- builds into the process, strong feedback mechanisms to ensure that children, young people and parents understand the impact of their participation.

3. Key Themes from the inspection.

We have identified/recognised a set of Themes linked directly to the areas of weakness identified by inspectors. These are provided in the table below along with a summary of the key improvements that we will make to have the greatest impact.

Theme 1: Tardiness and delay in establishing strategies to implement the refo	rms effectively
What Ofsted and CQC said	Outcome we are seeking to achieve
"There is too little evidence of leaders' actions resulting in improvements to the	Clear strategic leadership to be evident in improved "customer" experience.
experiences and outcomes of children and young people who have special	Strategic leadership to roll out the co-production model across all services.
educational needs and/or disabilities and their families."	Evidence that the child is at the centre of our system through case studies
	highlighting action and impact.
Theme 2: The lack of leadership capacity across local area services, such as the	e time given to the role of the DCO
What Ofsted and CQC said	Outcome we are seeking to achieve
"The clinical commissioning group's designated clinical officer (DCO) is under	The outcome should be the employment of a dedicated Head of Children and
resourced. The time allocated for the role does not reflect the Children's Disability	Families to provide additional operational and strategic support to the DCO.
Council guidance and so the DCO's availability to lead the strategic agenda is	Leaders have a secure and robust overview of the local areas effectiveness.
limited."	SEND reforms are well known by all staff involved with SEND.
	Improved management of SEND processes.
	Multiagency decision making at panel improves fairness.
Theme 3: Poor use of management information to secure a robust overview of	f the local area's effectiveness
What Ofsted and CQC said	Outcome we are seeking to achieve
"Leaders across education, healthcare and care do not have effective oversight of	Robust and accurate data, across all agencies, for all children with SEND. (With and
the number of children and young people who have special educational needs	without an EHC plan).
and/or disabilities being supported across services."	Transparent and published data which indicates the effectiveness of different
	elements of the SEND system.
Theme 4: Weaknesses in how leaders are held to account across the local area	
What Ofsted and CQC said	Outcome we are seeking to achieve
"Furthermore, a lack of robust accountability measures means that not enough is	Improved information will allow transparent assessment of the effectiveness of
being done to tackle these inconsistencies and to hold leaders and services to	systems in the local area and clarify governance and commissioning arrangements
account."	to ensure accountability.
	Leaders and services providers demonstrate responsibility and accountability for
	their role in SEND improvements and are held to account for under performance
Theme 5: The inequality of access to services and variability of experience for	children and young people who have special educational needs and/or disabilities and
their families	

What Ofsted and CQC said	
"There is too much variability in the implementation of the reforms across the local	Greater consistency in expectation and understanding of responsibility and
area. Despite pockets of good practice, joint working is not consistent enough."	accountability across all service providers, including schools.
	Transparency and co-production in all SEND development activities including early
	help as well as EHCP related activity and processes.
	Publish via the Local Offer action plans with leads that hold accountability and
	responsibility for delivery and embedding of the SEND reforms.
Theme 6: The wide variances in the quality of education, health and care plans	s caused by weaknesses in the planning and transition processes
What Ofsted and CQC said	
"Systems and processes around the application for, and management of education,	All stakeholders have a good understanding of the systems and processes for EHC
health and care (EHC) plans are not working well enough."	plans and how they will be continuously improved.
	Consistent and robust systems and processes implemented for all aspects of the
	EHCP processes, including preparing for adulthood.
	Improved experience for children, young people and families.
	Equitable access to resources.
Theme 7: The lack of effective co-production with parents when designing and	d delivering services and when planning for their individual children's needs
What Ofsted and CQC said	
"Co-production at a strategic level is not as well established as it should be,	Parent / Carers/ young people feel better informed and that their child young
considering that the reforms were introduced in 2014."	person's needs / experiences are shaping services and they are receiving the
	appropriate services to meet their needs and the development of new approaches.
Theme 8: Poor joint commissioning arrangements that limit leaders' ability to	ensure that there are adequate services to meet local area needs.
What Ofsted and CQC said	
"Joint commissioning is under-developed This means that in a period of	To have evidence of a robust system of joint commissioning and procurement which
declining budgets, opportunities to pool resources to tackle areas of need in the local	improves the effectiveness of services available, identifies gaps and plans future
area are under-utilised."	strategies to support children and young people with SEND.

4. How will we manage performance?

We have adopted an "outcomes based accountability" structure to manage performance. Full training will be offered to contributors. For each of the areas for development we will be asking three questions. The SEND Steering Group will review progress and update the following table as part of the published report. The initial version is populated with questions that have been proposed during the development of this statement.

 % of new EHCP completed within statutory timescales Quality of assessments and plans (case audits report) Outcomes focused Personalised Voice of child
Outcomes focusedPersonalised
o Personalised
 Voice of child
Customer experience survey
Waiting times for specialist services
Training evaluation
Satisfaction of educational settings on quality of support offered
a result?
their Education Health and Care plans

- Key Stage 2 attainment
- Educational progress of children with SEND
- Pupil absence rates of children with SEND
- Pupil exclusion rates of children with SEND

We recognise that some outcome measures are achieved over months and in some cases, years. We will therefore choose the best measures available to inform our progress reporting.

5. A summary of the outcomes we are seeking to achieve to address the identified weaknesses.

Theme 1: Tardiness	and delay in establishing strat	tegies to imp	lement the i	refo	rms	effe	ctiv	ely	Progress (BRAG)
General outcomes: • Leaders across the locate reforms. • Regular publication of the A strategic direction for the Company of	Blue: completed and embedded Green: on track, no concerns Amber: on track, Minor concerns Red: little progress major concerns. White: not started								
Ofsted Main Finding 1.1	Leaders across the local area are	not implementii	ng the reforms	requ	ired	by le	gislat	tion in a timel	y manner.
•		·		·		•	_		
Required Outcome	Action	Lead	Date for delivery	Mo dat	nitor es	ing		Progress/im	pact to date
				Dec 17	March 18	June 18	Sept 18		
a. Accountability structure in place	Establish a high level SEND Steering Board made up of local authority, Health, Schools, and Parents that will hold all agencies to account for the delivery of the Action Plan and direct the outcomes of the resulting work stream groups.	DCS and CCG lead	By the time this plan is published.	g				been confirr 16 th Noveml	eering Board membership has med and the group will meet on per to review the initial actions ivering the Action plan.

b.	Clear communication from the SEND steering board to all partners and service users.	Publish termly (on the Local Offer pages) progress on the implementation of the action plan which addresses the issues within the WSOA.	Chair of the SEND Steering Board	Termly beginning Dec 17			Progress Impact
C.	A working group in place with capacity and responsibility to deliver of key aspects of the reforms.	Establish a local leader's strategy working group to support the area-wide commitment to drive through SEND improvements.	Chair of the SEND Steering Board	Monthly meeting beginning in Dec 17	9		Progress. A wide array of local area leaders including from the parent group, schools and health agencies have taken part in the generation of the WSOA and have committed to support the development of actions to deliver the SEND strategy. This group is referred to as the "SEND working group". Impact
Ofs	sted Main Finding 1.2	Though late in the day, leaders ar implement the reforms.	e consulting on	a new SEND s	trategy	which detail	s how they intend to work together to
a.	Publication of a 2017 - 2020 SEND strategy	Complete the consultation on the SEND strategy.	DCS and CCG lead	Feb 2018	9		Progress. SEND strategy has been co produced with all interested stakeholders in recent months. The final draft will be reviewed by the SEND working party to establish a phased implementation plan and process for wide consultation. Impact
b.	Publication of a 2017 - 2020 SEND strategy an implementation plan which details actions that need to be taken in order to achieve the priorities in the strategy.	Develop an implementation plan, overseen by the SEND Steering Board and led by the SEND working party.	SEND steering board	Feb 2018	9		Progress SEND implementation plan has been produced for consultation with all interested stakeholders in recent months. The final draft will be reviewed by the SEND working party to establish a process for wide consultation.

c.	A well communicated strategy and successful "buy in" from all stakeholders. Understanding and commitment to inclusion from all providers of education. (a major	Launch an annual "Inclusion Summit" which is open to all so that clear progress can be demonstrated in implementing the reforms. Develop an "Inclusion Charter" so every child and their family understand the commitments that all parts of the system have	Service Leader, CYPDS, PACIP,DCO	March 2018 March 2018				Progress impact Progress impact
	principle underpinning the strategy).	made to help them succeed.						
Ofs	ted Main Finding 1.3		experience and	outcomes for	child	ren and	young	parents. Leaders have not recognised the people who have special educational needs the reforms.
a.	Effective partnership working	Strengthen and develop the work with PaCiP as a group to represent views of parents to shape services.	Service Leader, CYPDS, PACIP,DCO	ongoing	9			Progress PaCiP colleagues are engaged in the development of this plan and have established a wider group of members trained in co-production Impact
b.	Improved partnerships and shared responsibility and accountability.	Integrate feedback systems for young people and their families in all stages of service delivery to allow for ongoing improvement.	Service Leader, CYPDS, PACIP,DCO	Jan 2018				Progress impact
		Work with schools and other educational settings to ensure that the graduated approach to SEND best practice is known and used across the borough.	Service Leader, CYPDS, PACIP,DCO	Feb 2018	9			Progress Graduated response booklet is being reviewed based on feedback from leading SENCOs. Impact

c.	Improved profile of SEND in all aspects of youth council work. Active promotion of information and understanding of SEND.	Ensure that children with SEND are included on the local youth council to ensure this group are represented in the voice of the child work across the borough	Service Leader, CYPDS,	March 2018	G		Progress Local authority youth engagement officer is seeking to identify willing young people from this cohort to take part in "Kickback" processes Impact
d.	Clear communication to all partners and service users on progress in implementing the reforms.	Increase focus on the Local Offer ensuring this is up to date and includes a regular SEND newsfeed.	Service Leader, CYPDS, PACIP,DCO	Jan 2018	g		Progress CYPDS team have recruited additional resource to support the development of the local offer Impact

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Theme 2:	The lack of lea	adership capacity acros	ss local area servic	es, such as th	ne tir	ne g	iver	ı to	the role	Progress (BRAC	3)
DCO toDCO toEnhanceShareo	as capacity to fulfil be fully engaged i be the source of i		tivity across the boro or SEND and training f	_	gues.					Green: on track	k, Minor concerns ress major
Ofsted Main Fir	nding 2.1	The clinical commissionin reflect the Children's Disc			-					-	
Required Outco	ome	Action	Lead	Date for delivery	Dec 17 ooM	March Warch	June 18 gui	Sept 18	Progress/i	mpact to date	

a.	DCO has capacity to fulfil the	Agree with the CCG the	DCO/CCG	December			Progress
a.	role as indicated in the CDC	reasonable capacity for the	<i>DCO/CCG</i>	2017			Capacity of DCO has been discussed within
	guidance.	DCO to lead and manage the		2017			the CCG. The DCO now has additional, flexible
	guiuante.	strategic agenda under the CDC					·
		guidance. Flexibility of the role					capacity to fulfil the CDC guidance.
		,					Approximate and a fault time at least of Children
		to be agreed to:					Appointment of a full time Head of Children and Families has been made and will be in
		a) Raise the profile of SEND					
		locally with GPs and health					post January 2018. Transition arrangements
		care staff.					to support the DCO are currently in place
		b) Identify gaps in current					
		provision, and support the					impact
		development of business					
		cases and option appraisals					
		DCO to developed and					
		distribute across the health					
		economy a bi-annual			(5		
		newsletter on SEND.			g		
b.	Clear communication to all	DCO to forward all relevant	DCO	ongoing			Progress
	Health staff on progress in	policy updates to health					
	implementing the SEND	colleagues within the RBWM					
	reforms.	health economy, in a timely					impact
		manner					
c.	DCO to be fully engaged in	DCO to be part of SEND	DCO	Dec 2017			Progress
	the strategic development of	Steering Board and active					DCO is a member of SEND Steering Board.
	all SEND initiatives across	member of the working party.					impact
	the borough.				ŋ		
		DCO to be a member of EHCP	DCO	Dec 2017			Progress.
		quality assurance group.	_ 30	_ 55 _55.			Arrangements are in place for DCO
							involvement in Quality monitoring of EHC
							plans.
							DCO is leading the partnership development
							of policy and guidance in this area.
					G		Impact
						l l	mpace

d. Clear communication to all partners and service users on progress in implementing the reforms.	Oversee content of the Local Offer; ensure all Health references are accurate and up- to-date.	DCO/ BHFT	Dec 2017	O		Progress Local offer now captures all health information. impact Users of the local offer can access all health information alongside and in context of special educational needs.
	Monitor data / trends in SEND referrals via the SEND Coordinator	DCO/ BHFT	April 2018			Progress impact
Ofsted Main Finding 2.2	Key challenges, such as changes continued turnover of administra		-		-	ugh of Windsor and Maidenhead (RBWM), and through the reforms
a. Shared responsibility for the implementation of the SEND reforms. This will enhance the leadership capacity across the area.	Work with schools and other educational settings to bring to life the leadership requirements of the graduated approach to SEND.	Service Leader, CYPDS	January 2018	G		Progress The SEND Steering Board has been established and the timetable for the activities within the action plan have been developed. impact
b. Shared leadership, responsibility and accountability for early identification and delivering outcomes through the SEND Strategy.	Co-produce the SEND strategy and implementation plan.	SEND Steering Board	January 2018	G		Progress SEND strategy has been co-produced with all interested stakeholders in recent months. The final draft will be reviewed by the SEND strategy group to establish a phased implementation plan and process for wide consultation. Impact

C.	Staff in educational settings have the appropriate skills and abilities to identify and meet the needs of CYP with SEND.	Develop the use of educational networks and experience to share good practice to develop SEND capacity across the area.	Service Leader, CYPDS	January 2018	9	Progress An effective SENCO group already exists within the Borough and work is underway to expand its reach impact
d.	Increased case officer capacity. ted Main Finding 2.3	_				Progress The CYPDS team has established a plan to create the capacity in this team from April 2018 impact of the experiences and outcomes of children and the information.
		young people who have special e	aucational nee	as ana/or aisa	bilities and	tneir families.
a.	Clarity for service users on where to go to access appropriate services and resources for Emotional Health and Wellbeing and CAMHS. This will help to reduce waiting times for SEMH support.	Create an Emotional Health and Wellbeing plan that seamlessly links to the CAMHS transformation strategy.	CCG Lead, Service Leader, CYPDS	March 2018		Progress impact
b.	Improved experience of young people with SEND in transition into adulthood.	Introduce specific 18-25 "Preparing for adulthood" pathway.	Service Leader, CYPDS, PaCiP	December 2017		Progress impact
C.	Clarity for parents and carers on what is available for children with SEND preschool.	Health Visitors to begin providing an introductory welcome pack to families.	Service Leader, Education Leadership	April 2018		Progress impact

Theme 3: Poor use of meffectiveness General Outcomes: Greater collective responsion of those of the collective responsion o	Blue: completed and embedded Green: on track, no concerns Amber: on track, Minor concerns Red: little progress major									
Ofsted Main Finding 3.1 A lack of robust accountability measures means that not enough is being done to tackle these leaders and services to account.							tackle these inconsistencies and to hold			
Required Outcome	Action	Lead	Date for delivery	Mo dat	nitor es	ing		Progress/impact to date		
				Dec 17	March	June	Sept 18			
a. Accountability structure in place	The SEND Steering Board accountability and governance structure is communicated and regularly reports on progress.	DCS and CCG lead	By the time this plan is published.	g				Progress The SEND Steering Board has been established and the timetable for the activities in the action plan has been developed. impact		
b. Understanding and commitment to inclusion from all providers of education. (a major principle underpinning the strategy).	Develop an "Inclusion Charter" so every child and their family understand the commitments that all parts of the system have made to help them succeed.	Service Leader, CYPDS, PaCiP	March 2018					Progress impact		

		T	ı	ı			
c.	Improved partnerships and	Establish an inclusion quality	DCS	March			Progress
	greater collective	mark for schools and colleges to		2018			
	accountability for SEND	allow parents and young people					
	educational inclusion.	to compare different					impact
		approaches to inclusion.					
d.	Comprehensive	Launch an annual "Inclusion	Service	March			Progress
	communication of the SEND	Summit" which is open to all so	Leader,	2018			
	strategy and "buy in" from	that clear progress can be	CYPDS,				
	all stakeholders.	demonstrated in implementing	PACIP,DCO				impact
		the reforms.	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,				
Ofs	ted Main Finding 3.2	However, leaders have not recog	nised that the d	lata masks ine	qual	ities in the o	assessment, provision and outcomes for pupils
		who have special educational ne			•		
a.	Identification of those	Establish a comprehensive	Service	April 2018			Progress
	children with SEND whose	participant satisfaction and	Leader for				Service Leader for CYPDS is considering
	difficulties have not been	feedback survey at key stages	CYPDS/ DCO				several options for feedback survey, based on
	identified.	to obtain an understanding of	011 23, 200				Health "friends and family" questions. Embed
	identified.	whether some children and					the Active Involvement Strategy
		young people's SEND remains					impact.
		unmet.			ŋ		impact.
h	No CYP drops between	Update data systems to ensure	Service	December			Drograde
b.	•	· ·					Progress
	services with their needs	that children and young people	Leader for	2017			Local Authority data system specification
	remaining unmet as a result	with SEND are clearly	CYPDS				under development.
	of poor information sharing.	identifiable to other					impact
		appropriate services and			_O		
		professionals.			0		
c.	Regular accurate data	Create a regular specific data	Service	December			Progress
	reports commissioned to	set for measuring the outcomes	leader for	2017			School level population data shared during
	inform managers of	in SEND (Include Healthy Child	CYPDS / DCO				September and further work on the
	outcomes of SEND CYP, at	programme).					appropriate statistics is under way with plan
	individual, school and						for first Annual report at the Inclusion
	borough wide.						Summit.
					G		impact

d.	Annual 3 year trend data	Develop an Annual Trends	Service	March				Progress
	sets to inform leaders on	report that shows inclusion	leader for	2018				
	SEND inclusion, assessments	rates, assessment and plan	CYPDS / DCO					
	and services accessed.	generation rates, service usage						impact
	(school level)	statistics and feedback from						
		young people and their families						
		in order to demonstrate						
		progress.						
Of	sted Main Finding 3.3	This means that in a period of de	clining budgets	, opportunitie	s to p	ool r	esourc	es to tackle areas of need in the local area are
	·	under-utilised.			•			·
a.	An annual SEND multiagency	Develop an Annual Trends	Service	March				Progress
	needs assessment to inform	report so that commissioners	Leader,	2018 and				School level population data shared during
	joint commissioning	can make improved budget and	CYPDS / DCO	annually.				September and further work on the
	decisions.	service planning decisions for	•	1				appropriate statistics is under way with plan
		young people.						for first Annual report at the Inclusion
		7 - 0						Summit.
					9			impact
b.	Gaps Identified in locally	Support cluster groups of	Service	March				Progress
	organised SEND provision	schools to bridge gaps of	Leader,	2018				
	and support offered to	provision in their area through	CYPDS / DCO					
	schools to creatively meet	training and signposting.	•					impact
	needs.							•

Theme 4: Weaknesses	Theme 4: Weaknesses in how leaders are held to account across the local area								
General Outcomes: Improved experience a Improved partnerships Robust accountability r educational needs and, Improved pace of imple	Blue: completed and embedded Green: on track, no concerns Amber: on track, Minor concerns Red: little progress major concerns. White: not started								
Ofsted Main Finding 4.1	tackle these inconsistencies and to hold sment and meeting the needs of children and emain.								
Required Outcome	Action	Lead	Date for delivery	Mo	nitor es	ing		Progress/impact to date	
				Dec 17	March	June 18	Sept 18		
Accountability for inclusion through specificity of roles and responsibilities.	Clarity of roles and responsibilities of those involved with young people with SEND in the area are set out in the Inclusion Charter along with the area-wide measures that demonstrate progress for young people	Service Leader for CYPDS / DCO	March 2018					Progress impact	
b. Improved partnerships and greater collective accountability for SEND educational inclusion.	Develop an Inclusion Quality Mark for schools.	DCS	March 2018					Progress impact	

C.	DCO to be fully engaged in the strategic development of all SEND initiatives across the borough.	Introduce a multiagency Quarterly monitoring of Quality within the EHCP process.	Service Leader, CYPDS/DCO	January 2018	g		Progress Quarterly multi agency monitoring has been discussed at regular meetings since July 17. A draft plan is being put together by DCO. impact
d.	Consistency across educational settings in the quality of identification and assessment of SEND.	Refresh the EHCP process and publish a handbook outlining the standard process for all assessments.	Service Leader CYPDS	January 2018			Progress impact
e.	Robust accountability measures to assist staff in meeting the needs of children and young people who have special educational needs and/or disabilities.	Develop an Annual Trends report that shows inclusion rates, assessment and plan generation rates, service usage statistics and feedback from young people and their families in order to demonstrate progress.	Service Leader CYPDS	March 2018	O		Progress School level population data shared during September and further work on the appropriate statistics is under way with plan for first Annual report at the Inclusion Summit. impact
Ofs	ted Main Finding 4.2	_				-	d outcomes for children and young people who and piecemeal implementation of the reforms.
a.	Improved pace of implementation of SEND reforms.	The SEND Steering Board will hold partners to account and guide the work of the working party to ensure corrective action is planned.	DCS/ CCG lead	Dec 2017	g		Progress The SEND Steering Board membership has been confirmed and the group will meet in November to review the initial actions towards delivering the Action plan. impact

b.	Comprehensive communication on the progress in improving the experience and outcomes for children and young people who have special educational needs and/or disabilities.	The report from the SEND Steering Board will be published on the local offer and reported to the Council's Children's Overview and Scrutiny Panel in addition to the CCG Board, the Health and Well Being Board, Schools Forum and the Department for Education.	DCS/ CCG lead	April 2018	g		Progress CYPDS has increased resources to support the development of the local offer. impact
C.	Clear progress can be demonstrated in implementing the reforms.	The annual Inclusion Summit will provide a public forum to reflect on progress, share next actions and provide an opportunity to make connections.	Service Leader CYPDS / DCO	March 2018			Progress impact
d.	Improved experience and outcomes for children and young people.	Develop a comprehensive participant satisfaction and feedback survey at key stages to ensure children, young people and their family's views are heard by leaders and managers	Service Leader CYPDS / DCO/ PaCiP	Jan 2018	9		Progress A number of services already use feedback and a standardised approach, based on Health sector "friends and family" question is being developed. impact

Theme 5: The inequality of access to services and variability of experience for children and young people who have special educational needs and/or disabilities and their families

General Outcomes:

- Consistency in the way that services for CYP with SEND are delivered.
- Transparency in the early identification and education systems for Children and young people with SEND.
- Staff in educational settings make use of local area resources to develop appropriate skills and abilities to identify and meet the needs of CYP with SEND.
- Monitoring of educational provision to ensure consistency.

Theme owner: Director of Children's services/ Head Teachers /CCG

Progress (BRAG)

Blue: completed and embedded Green: on track, no concerns Amber: on track, Minor concerns Red: little progress major concerns.

White: not started

Ofsted Main Finding 5.1	Inequalities in the quality of identificational needs and/or disability	tification, assessment and meeting the needs of children and young people who have special ties therefore remain. Lead Date for delivery dates Progress/impact to date																	
a. Understanding and commitment to inclusion from all providers of education. (a major principle underpinning the strategy).	Action	Lead		dates				Progress/impact to date											
				Dec 17	March 18	June 18	Sept 18												
	Develop an "Inclusion Charter" so every child and their family understand the commitments that all parts of the system have made to help them succeed.	DCS, CCG Lead	March 2018																
				G				impact											

b.	Transparency and equality in the early identification and education systems for Children and young people with SEND.	Establish an inclusion quality mark for schools and colleges to allow parents and young people to compare different approaches to inclusion and encourage the improvement of services amongst schools and colleges	Service Leader, CYPDS	March 2018			Progress impact
C.	Comprehensive specialist advice and support in place to educational settings.	Employ a SEN Inclusion Advisor to help schools develop their practice and support the achievement of the inclusion quality mark.	DCS	April 2018	g		Progress A significant training offer for schools is already in place and this will be reviewed as part of the SEND strategy group to ensure the best access to it impact
		Schools have access to and prioritise attendance at appropriate training and support to ensure accurate early identification of young people with SEND.	Service Leader, Education Leadership	April 2018			Progress impact
Ofs	ted Main Finding 5.2						concerns about children and young people's
				•			/here this is the case, too many children and
	Staff in aducational sottings	ſ	Service	December	priate	iy iaentifi	ied and then not met well enough
a.	Staff in educational settings use local area resources to	Develop the use of educational networks and experience to	Leader,	2017			Progress An effective SENCO group already exists
	develop appropriate skills	share good practice to develop	Education				within the Borough and work is underway to
	and abilities to identify and meet the needs of CYP with SEND.	SEND capacity across the area.	Leadership		ŋ		expand its reach impact

b.	Consistency of practice and specialist knowledge for those involved with children and young people with SEND.	Published information and strategies improve consistency and knowledge for those involved with children and young people with SEND.	Service Leader, CYPDS / DCO	January 2018	9	Progress The education leadership team data sharing platform can be extended to support this need. impact
C.	Good use of local area resources.	The local offer provides accurate information for voluntary groups that can support young people with SEND. Where possible these groups are provided with nonfinancial support to enable better reach to young people	Service Leader, CYPDS / DCO	March 2018	9	Progress The CYPDS team has increased resources for the local offer and voluntary sector organisations will be invited to register or refresh their information during Jan-Mar 2018. impact
d.	Robust accountability measures to assist staff in meeting the needs of children and young people who have special educational needs and/or disabilities.	Develop an Annual Trends report that shows inclusion rates, assessment and plan generation rates, service usage statistics and feedback from young people and their families in order to demonstrate progress.	Service Leader, CYPDS / DCO	March 2018		Progress impact
e.	Investment and commitment from the schools in RBWM.	The Schools Forum will be asked to support a proposal to provide additional resources to those schools with the highest levels of children with EHCPs in the main school	DCS	December 2017	9	Progress There is an existing allocation within the budget which spreads resources across a wide range of schools; it is proposed to sharpen that formula to drive more targeted support. impact

	eme 6: The wide varie	ances in the quality of educa and transition processes	tion, health	and care pla	ns ca	iuse	d by	′	Progress (BRAG) Blue: completed and embedded
Th	neral Outcomes: Increased staffing in place Transparency in decision Multi agency quality modeme owner: Service Leader, CY sted Main Finding 6.1	Green: on track, no concerns Amber: on track, Minor concerns Red: little progress major concerns. White: not started n, health and care (EHC) plans are not working							
	quired Outcome	Progress/impact to date							
					Dec 17	March	June 18	Sept 18	
a.	Explicit systems and processes for the application and manging EHC plans.	The EHCP progress handbook will be refreshed following a review of the processes. It will include: a communication standard, specific timescales and case escalation procedures.	Service Leader, CYPDS	December 2017					Progress impact
b.	Transparency in decision making.	Provision of consistent feedback to teams, schools and parents which gives transparency in peer moderated, decision making.	Service Leader, CYPDS	March 2018					Progress impact
C.	The active use of feedback to improve systems and processes	Service users will be able to provide feedback at each stage of the process and after every engagement with the service through a simple text-based survey.	Service Leader, CYPDS	March 2018					Progress impact

d.	Investment to make the management of SEND CYP with complex issues more personal. Early identification and assessment of SEND.	The service will add capacity with two case officers focussed on the more challenging cases, either new of existing to ensure their effective resolution without impact on other cases. Review the SEND support, advice and enhanced provision for pre-school settings.	Service Leader, CYPDS Service Leader, CYPDS	April 2018 December 2017				Progress impact Progress impact
								•
Of	ted Main Finding 6.2	Despite recent improvement in to plans and the process for admini			mple	ted ir	the sta	tutory 20-week timescale, the quality of EHC
a.	Multi agency quality monitoring of EHC plans in place.	A multi-agency EHCP audit programme will undertake deep dive audits of: initial assessments, review assessments and transition processes to drive up quality of plans.	Service Leader, CYPDS/ DCO	December 2017	9			Progress Quarterly multi agency monitoring has been discussed at regular meetings since July 17. A draft plan is being put together by DCO. impact
b.	The active use of feedback to improve systems and processes.	Young people and families will be able to provide specific feedback on their plans and annual reviews in an easy to access text based system.	Service Leader, CYPDS	March 2018				Progress impact
C.	Transparency in decision making.	The decision making panels will continue to be multiagency with increased clarity and accountability to simplify and accelerate the processes.	Service Leader, CYPDS/ DCO	December 2017	9			Progress Panels have included school representatives for several years, on an individual basis. Discussions are underway to formalise those arrangements impact

d.	Transparency with actions taken as a result of feedback.	The SEND Steering Board will review the outcome of the audits and include a summary in their regular report which will be published on the local offer.	DCS	March 2018			Progress impact
Ofs	ted Main Finding 6.3						s. As a consequence, the intended outcomes not support children and young people to
		achieve better health and social	-			,	 not support cimuren and young people to
a.	Awareness of the importance of all dimensions of the EHC plan.	Develop an "Inclusion Charter" so every child and their family understand the commitments that all parts of the system have made to help them succeed.	Service Leader, CYPDS	March 2018			Progress impact
b.	Multi agency quality monitoring of EHC plans in place.	A multi-agency EHCP audit programme will undertake deep dive audits of: initial assessments, review assessments and transition processes to drive up quality of plans.	Service Leader, CYPDS / DCO	December 2017	g		Progress Quarterly multi agency monitoring has been discussed at regular meetings since July 17. A draft plan is being put together by DCO impact
C.	Greater freedom of choice in the support that CYP with SEND can access.	Increase the number of young people accessing personal budgets and direct payments with an "EHC personal budgets" policy.	Service Leader, CYPDS / DCO	April 2018			Progress impact

when planning for their ind General Outcomes: Co-production embedde	ed.	arents when	designing a	nd de	elive	ering	ser	vices and	Progress (BRAG) Blue: completed and embedded Green: on track, no concerns Amber: on track, Minor concerns Red: little progress major
Theme owner: DCO/AD (CCG) S	Concerns. White: not started								
Ofsted Main Finding 7.1	Co-production at a strategic level 2014	el is not as well d	established as	it sho	ould l	be, co	onsia	dering that the	e reforms were introduced in
Required Outcome	Action	Lead	Date for delivery	Mo dat	nitor es	ing		Progress/im	pact to date
				Dec 17	March	June 18	Sept 18		
a. Co-production embedded.	Work with PaCiP to develop the shared understanding of coproduction values and techniques so that all services can engage effectively for young people.	Service Leader, CYPDS / DCO / PaCiP Chair	April 2018	g					ready trained several parents and gencies to be part of that
Ofsted Main Finding 7.2	The re-launch of the Parents and	l Carers in Partn	lership (PaCiP)) is ve	ry red	cent	and i		an impact.
b. PaCiP supported to develop reach and breadth of parental representation.	Strengthen and develop the use of PaCiP as a group to represent views of parents to shape services.	Service Leader, CYPDS, PaCiP, IAS DCO	ongoing					Progress impact	

S)	Use the Local Offer to pread knowledge and coverage of PaCiP.	Raise the profile of PaCiP locally with educational settings, libraries, GPs and health care staff.	Service Leader, CYPDS, PaCiP, IAS DCO	ongoing			Progress impact
	Raise profile of co- production and PaCiP.	Ensure high profile engagement with PaCiP at the Inclusion Summit and promote their involvement at all stages in the journey of a young person.	Service Leader, CYPDS, PaCiP, IAS DCO	March 2018			Progress impact
Ofste	d Main Finding 7.3	Plans are in place to improve co- improved situation.	production, bu	t currently par	ents in th	e local aı	ea have little faith that this will lead to an
	Jse and promote the local Offer.	Increase focus on the Local Offer ensuring this is up to date and includes a regular SEND newsfeed which encourages participation.	Service Leader, CYPDS / PaCiP	April 2018	g		Progress CYPDS have increased resource for the local offer to increase its impact. impact
	ihared outcome nformation.	Develop an Annual Trends report which includes feedback from young people and their families in order to ensure service planning decisions are influenced by the young people they impact on	DCS	March 2018			Progress impact
	Co-produce inclusion cummit.	Hold the first Annual Inclusion Summit so that young people, parents/carers, schools, voluntary organisations and partners come together to reinforce the commitment to inclusion within the borough.	Service Leader, CYPDS	March 2018	O		Progress School level population data shared during September and further work on the appropriate statistics is under way with plan for first Annual report at the Inclusion Summit. impact

Theme 8: Poor joint of adequate services to mee General Outcomes: SEND strategy in place of Systems are in place of Joint commissioning of Theme owner: CCG/LA	Progress (BRAG) Blue: completed and embedded Green: on track, no concerns Amber: on track, Minor concerns Red: little progress major concerns. White: not started								
Ofsted Main Finding 8.1	budgets, opp	portunities to pool resources to							
Required Outcome	Action	Lead	Date for delivery	Mo dat	nitor es	ing		Progress/ii	mpact to date
				Dec 17	March	June 18	Sept 18		
a. SEND strategy in place.	Complete the consultation on the SEND strategy, developing the working group to design reshape services in line with the priorities.	Service Leader, CYPDS / CCG Lead	April 2018	g				forum for e	ensformation Board provides the enacting our Collaborative ning agreement
b. Share good practice to develop SEND capacity.	Develop the use of educational networks and experience to share good practice to develop SEND capacity across the area, creating the opportunity for better joint commissioning.	Service Leader, CYPDS / Service Leader, Education Leadership	December 2017					Progress impact	

c.	Comprehensive needs assessment. Systems are in place to	Develop an Annual Trends report which includes feedback from young people and their families in order to ensure service planning decisions are influenced by the young people they impact on Develop East Berkshire	DCS	March 2018				Progress impact Progress
u.	ensure collaborative planning and commissioning.	commissioning group to ensure that SEND needs are included within the remit of the group.	500	2018				impact
Ofs	some school leaders make very good use of local area resources to follow up concerns about children and young people's development. However, other schools take a much less proactive approach. Where this is the case, too many children and young people are not properly assessed, their needs not appropriately identified and then not met well enough.							
a.	Fair and transparent high needs funding mechanism and policy in place.	Review the matrix-based funding system to ensure that it is fair and balanced across the system, ensuring that the most inclusive schools are not penalised for their approach.	Service Leader, CYPDS	December 2017	G			Progress This process is ongoing and Schools Forum will review overall and High Needs spend in December to inform budgets for 2018/19. impact
b.	Consistency in use of commissioning across schools.	Work with schools and other educational settings to ensure that the graduated approach to SEND best practice is known and used across the borough.	Service Leader, CYPDS	January 2018	9			Progress Graduated response booklet is being reviewed based on feedback from leading SENCOs. impact
C.	Access to specialist educational support and guidance in place.	Employ a SEN Inclusion Advisor to help schools develop their practice and support the achievement of the inclusion quality mark.	Service Leader, Education Leadership	April 2018	9			Progress DCS and CCG Lead have prepared a bid for resources from the Better Care Fund to provide this support for three years to support the development of school practice impact

Appendix 1: Proposed Governance Structure

